

## STATE OF WYOMING STATE LOAN AND INVESTMENT BOARD

## **MASTER INVESTMENT POLICY and SUB-POLICIES**

## Updated August 9, 2018

## **TABLE OF CONTENTS**

SECTION 1.	INTRODUCTION	3
SECTION 2. GENERAL PRI	INVESTMENT OBJECTIVES AND PRIORITIES, DESCRIPTION OF PORTFOLIO, A INCIPLES FOR ACHIEVING RETURN OBJECTIVES	ND 3
SECTION 3.	STANDARDS OF CARE	4
SECTION 4.	AUTHORITY AND RESPONSIBILITIES	6
SECTION 5.	CASH HOLDINGS	9
SECTION 6.	PUBLIC PURPOSE INVESTMENTS	9
SECTION 7.	POOLED/COMMINGLED INVESTMENTS	10
SECTION 8.	PERMISSIBLE INVESTMENTS BY THE STATE TREASURER'S OFFICE	10
SECTION 9.	PROHIBITED INVESTMENTS FOR SEPARATE ACCOUNT SITUATIONS	11
SECTION 10.	DERIVATIVES POLICY	12
SECTION 11.	PORTFOLIO GUIDELINES	12
SECTION 12.	RISK MANAGEMENT	21
SECTION 13.	SAFEKEEPING	21
SECTION 14.	VOTING OF PROXIES	22
SECTION 15.	SECURITIES LENDING	22
SECTION 16.	COMMISSION RECAPTURE PROGRAM	22
SECTION 17.	LIQUIDITY	22
SECTION 18.	TRADES AND EXCHANGES	22
	PROCEDURES FOR SELECTING AND REVIEWING INVESTMENT MANAGERS AT FUND INVESTMENTS	ND 23
SECTION 20.	NOMINAL RETURN BENCHMARKS	24
SECTION 21.	LOCAL GOVERNMENT INVESTING	26
SECTION 22.	GLOSSARY OF TERMS	27
SECTION 23.	INDEX DEFINTIONS	29

APPENDICES.	SUB-POLICES ON FUNDS	32
APPENDIX A.	Permanent Mineral Trust Fund	32
APPENDIX B.	Common School Permanent Land Fund	34
APPENDIX C.	University Permanent Land Fund	36
APPENDIX D.	Permanent Land Funds Pool	38
APPENDIX E.	Hathaway Scholarship Fund	40
APPENDIX F.	Excellence in Higher Education Endowment Fund	42
APPENDIX G.	Workers' Compensation Fund	44
APPENDIX H.	Pool A Investment Account	46
APPENDIX I.	State Agency Pool	48
APPENDIX J.	Wyoming State Treasurer's Asset Reserve ("WYO-STAR")	50
APPENDIX K.	Wyoming State Treasurer's Asset Reserve II ("WYO-STAR II")	52

## **SECTION 1. INTRODUCTION**

The purpose of this document is to establish the Master Investment Policy and Sub Investment Policies for the State of Wyoming State Loan and Investment Board (the "Board"). The Board is comprised of five elected officials: Wyoming's Governor as chairman of the Board, Secretary of State, State Auditor, State Treasurer and State Superintendent of Public Instruction.

The Board is responsible for the fiduciary oversight of the invested public funds of the State of Wyoming (the "State"). The Board has chosen these policies as the most appropriate policies to achieve the investment objectives described below. Wyoming Statute ("W.S.") 9-4-716 states that the Board shall adopt investment policy statements for Wyoming State funds and shall review these investment policy statements at least annually.

# SECTION 2. INVESTMENT OBJECTIVES AND PRIORITIES, DESCRIPTION OF PORTFOLIO, AND GENERAL PRINCIPLES FOR ACHIEVING RETURN OBJECTIVES

It is the policy of the Board to invest public funds of the State in a manner that strives for the highest possible risk-adjusted total return consistent with an appropriate level of safety, liquidity, and consideration of the unique circumstances for each fund. The current State portfolio consists of the following Permanent and Non-Permanent Funds:

## a) Permanent Funds

- i. Permanent Mineral Trust Fund [Appendix A];
- ii. Common School Permanent Land Fund [Appendix B];
- iii. University Permanent Land Fund [Appendix C];
- iv. Permanent Land Fund Pool [Appendix D];
- v. Hathaway Scholarship Fund [Appendix E];
- vi. Excellence in Higher Education Endowment Fund [Appendix F]; and
- vii. Workers' Compensation Fund [Appendix G].

## b) Non-Permanent Funds

- i. Pool A Investment Account [Appendix H];
- ii. State Agency Pool [Appendix I]; and
- iii. Wyoming State Treasurer's Asset Reserve ("WYO-STAR") [Appendix J].
- iv. Wyoming State Treasurer's Asset Reserve II ("WYO-STAR II") [Appendix K].

Specific objectives and priorities for each of the individual pools and funds are further delineated in the sub-policies attached in the appendices. Specific objectives and priorities for individual asset managers are delineated by mandate set forth where applicable below.

All available State funds shall be invested with the following considerations:

- a) Recognition of differing objectives and needs of various fund portfolios while emphasizing the highest potential for risk-adjusted total return;
- b) Investments that seek to ensure the preservation of capital and safety of principal in the overall portfolio:
- c) Liquidity requirements of anticipated and unanticipated expenditures;
- d) Yield;
- e) Conformance with State law and other pertinent legal restrictions;
- f) Where appropriate, maximization of the total rate of return on investment consistent with the foregoing objectives; and
- g) Diversification by asset type, security and investment manager in order to smooth the volatility of returns and improve the overall resilience of the investment portfolios.

## **SECTION 3. STANDARDS OF CARE**

3.1 Prudence. All participants in the investment process shall act responsibly as custodians of the public trust. The standard of prudence to be applied by the employees of the State Treasurer's Office and external service providers shall be as required under W.S. 9-4-715(d). The Board, the State Treasurer, all members of the Treasurer's Investment Funds Committee, all designees of the State Treasurer, and any other fiduciary appointed by the State Treasurer shall exercise the judgment and care of a prudent investor as required under the prudent investor rule set forth in the Uniform Prudent Investor Act, W.S. 4-10-901 to 4-10-913 (the "Prudent Investor Rule"). This Act states that "[a] trustee shall invest and manage trust assets as a prudent investor would, by considering the purposes, terms, distribution requirements and other circumstances of the trust." W.S. 4-10-901. Investments or groups of investments shall not be evaluated in isolation but in the context of the entire investment portfolio and as part of an overall investment strategy of the trust or fund from which the investment is derived, consistent with the policies for such trust or fund established under W.S. 9-4-716 by the Board.

The purchase of a security or the making of any direct investment by the State Treasurer or the State Treasurer's designee in a security shall not constitute a delegation of the State Treasurer's duties. The State Treasurer may delegate investment and management functions that a prudent investor of comparable skills could properly delegate under the circumstances. The State Treasurer shall exercise reasonable care, skill and caution in:

- a) Selecting an agent;
- b) Establishing the scope and terms of the delegation, consistent with the purposes and terms of the trust; and
- c) Periodically reviewing the agent's actions in order to monitor the agent's performance and compliance with the terms of the delegation.

#### 3.2 Ethics and Professionalism.

- a) General. Members of the Board, its staff, the State Treasurer's Office, members of the Treasurer's Investment Funds Committee, and the Consultant (as hereinafter defined) responsible for investment decisions or who influence investment decisions ("Individuals") shall be held to the highest standards of professional and ethical conduct and should be committed to a culture of honesty, integrity and accountability. Individuals shall not engage in any professional conduct involving dishonesty, fraud, deceit or misrepresentation or commit any act that reflects adversely on their honesty, trustworthiness or professional competence. Individuals shall be governed by applicable State statutes, including without limitation W.S. 6-5-118, W.S. 9-13-101 et seq. and W.S. 16-6-118.
- b) Compliance with Laws, Rules, Regulations and Policies. Individuals must comply with both the letter and spirit of all applicable laws, rules and regulations and the terms and provisions of this investment policy.
- c) Conflicts of Interest. Individuals have a duty to avoid financial, business or other relationships which might cause a conflict with the performance of their duties or could reasonably be expected to interfere with their duties or their ability to make unbiased and objective recommendations and decisions. Individuals should conduct themselves in a manner that avoids even the appearance of conflict between their personal interests and their duties as a public official or employee of the State. Conflicts of interest may arise in many ways. Examples include, but are not limited to:

- i. Acceptance of gifts, payments or services from those seeking to do business with the State as described in more detail in Section 3.3 below;
- ii. Placement of business with an entity owned or controlled by an Individual or an Individual's family;
- iii. Ownership of, or personal interest in, a company which is a vendor of the State;
- iv. Ownership of, or personal interest in, any security purchased directly by the State through the State Treasurer's Office or at the direction of the Board; and
- v. Compensation to an Individual by a vendor or potential vendor of the State.
- **d)** Confidentiality. Individuals shall not disclose to any other person official information which Individuals obtain through or in connection with their duties, unless the information is available to the general public or unless the disclosure is authorized by law.
- e) Proper Use of Assets. Individuals shall endeavor to protect the State's assets and ensure their efficient use. State assets, such as funds and equipment, may only be used for legitimate State purposes.
- f) Fair Dealing. Individuals should endeavor to deal fairly with the State's investment managers and vendors. Individuals should not take unfair advantage of anyone through illegal conduct, manipulation, concealment, abuse of privileged information, misrepresentation of material facts or any other unfair dealing practice.
- **3.3 Gifts, Benefits or Favors.** The work of the Board and its staff should always be free from even the inference or perception that favorable treatment was sought, received or given on the basis of the furnishing or receipt of gifts, benefits, entertainment, favors, hospitality or other gratuities. In furtherance of this goal, the following guidelines should be observed:
  - a) Individuals may not accept a gift from a vendor unless the gift has a known or apparent value of \$250 or less;
  - b) Printed informational, educational, advertising or promotional material shall not be considered a gift;
  - c) In no event shall gifts of cash ever be accepted in any amount;
  - d) Individuals may accept meals and attend receptions in connection with business discussions at which the host is present;
  - e) Individuals may accept invitations to attend activities, events and entertainment in connection with business discussions at which the host is present with a known or apparent value of \$250 or less;
  - f) Individuals may not accept multiple gifts and/or invitations for activities, events or entertainment from one vendor in a consecutive 12 month period if the total known or apparent value of all such gifts, activities, events and entertainment is more than \$250;
  - g) Individuals may accept travel, registration and lodging paid by someone other than the State for meetings or educational seminars which are necessary or relevant to the operations of the State's investment program; and
  - Loans from vendors may not be accepted in amounts in excess of \$250 except for loans by recognized banks and financial institutions which are generally available at market rates and terms.

Vendor is defined as an existing or prospective provider of investment related services to the Board and/or the State Treasurer's Office including, but not limited to, brokers, investment managers, custodian bank representatives and consultants.

It is important that Individuals who make or influence investment decisions act objectively without interference from any conflict of interest. Therefore, should an Individual violate any guidelines described above in Sections 3.2 or 3.3, or otherwise have a conflict of interest, then

that Individual shall be forced to abstain from any discussions, recommendations and votes involving that vendor at Board meetings or investment working meetings.

**3.4 Disclosure.** All Individuals must reaffirm their understanding and compliance with the policies contained in Sections 3.2 and 3.3 above in the form of an annual disclosure report to the Office of State Lands and Investments. Such disclosure shall comply fully with the provisions of W.S. 6-5-118 and shall be made a part of the minutes of the Board. The format and timing of such annual disclosure shall be as determined by the Office of State Lands and Investments. While disclosure shall be conducted on an annual basis, compliance with the policies stated in Sections 3.2 and 3.3 above is a continuing obligation and so, if a conflict of interest or other instance of non-compliance should arise at any time during the year, the Individual shall be responsible for reporting such instance to the Office of State Lands and Investments immediately.

## SECTION 4. AUTHORITY AND RESPONSIBILITIES

- **4.1 Board Responsibilities.** The Board responsibilities shall include but not be limited to the following:
  - a) Annual review of master investment policy and sub policies;
  - b) Annual review, assessment, and establishment of fund asset allocations;
  - c) Advisor/investment consultant selection;
  - d) Quarterly review of the performance of the investment portfolio;
  - e) Approval of investments for Local Government Entities (as hereinafter defined); and
  - f) Termination and hiring of investment managers.

The Governor is Chairman of the Board but in his absence from any meeting any of the Board members may act as Chairman Pro Tempore and preside at meetings. The Director of the State Land and Investment Office is the Chief Executive Officer of the Board. Prior to April 1, 1997, the Board was known and referred to as the Farm Loan Board.

- **4.2 Appropriation.** The Board shall receive an appropriation directed to the Office of State Land and Investments to be used to compensate an investment consultant (the "Consultant") for its services to the State.
- **4.3 State Treasurer Responsibilities.** The State Treasurer's responsibilities are detailed in the following statutes:
  - a) The State Treasurer's responsibilities are detailed in the following statutes:
    - i. W.S. 9-4-715 Permissible Investments;
    - ii. W.S. 9-4-716 State Investment Policy; Investment Consultant;
    - iii. W.S. 9-4-717 Additional Investment Matters;
    - iv. W.S. 9-4-718 Investment Managers; and
    - v. W.S. 9-4-831 Investment of Public Funds
  - b) The State Treasurer shall have the following responsibilities and authorities:
    - Designate in writing those Treasury Office personnel authorized to invest on behalf of the State. Authority to manage the investment program is granted to the State Treasurer derived from the above statutes:
    - ii. Establish and carry out written procedures and internal controls for the operation
      of the State investment program consistent with this investment policy.
       Procedures should include references to: safekeeping, delivery vs. payment,
      investment accounting, repurchase agreements, wire transfer agreements,

- collateral/depository agreements, banking services contracts, and portfolio rebalancing;
- iii. Conform State investment transactions as provided under the terms of this investment policy and the procedures established by the State Treasurer;
- iv. Be responsible for all transactions undertaken by the State and shall establish a system of controls to regulate the activities of subordinate officials;
- v. Monitor the commission recapture and discount brokerage programs and issue directed brokerage letters (limited to the commission recapture program) to the investment managers on an annual basis;
- vi. Monitor performance reports from the Consultant;
- vii. Select and review the State custodian and securities lending agent(s);
- viii. Recommend termination to the Board of State investment managers when appropriate;
- ix. Preside over meetings of the Treasurer's Investment Funds Committee as chairman: and
- x. Designate the Chief Investment Officer of the Treasurer's Office or in their absence another member of the Treasurer's Office Staff to serve as a member of the Treasurer's Investment Funds Committee.
- c) Internal Controls. The State Treasurer shall establish a system of internal controls and shall monitor such controls periodically. The controls shall be designed to prevent losses of funds arising from fraud, employee error, misrepresentation by third parties, or imprudent actions by staff. Such controls shall provide for but are not limited to:
  - i. Separation of transaction authority;
  - ii. Appropriate segregation of other related duties;
  - iii. Custodial safekeeping of securities:
  - iv. Clear delegation of investment authority;
  - v. Frequent reconciliation of investment and accounting records;
  - vi. Written confirmation of transactions:
  - vii. Supervisory controls:
  - viii. Control of collusion;
  - ix. Development of electronic fund transfer agreements with lead banks and/or third party custodians:
  - x. Conducting regular staff training to help assure and support internal controls
  - xi. Implementation of internet and electronic security protocols;
  - xii. Bonding as required by State law; and
  - xiii. Guidelines pertaining to employment of individuals involved in the investing and financial tracking of State investments which will address security and professional qualifications.
- d) The State Treasurer shall retain and authorize staff to support and maintain the integrity of the State investment program. In striving for management quality, it is the policy of the State Treasurer to attract and retain qualified investment staff and to promote, encourage, and provide continuing education for the staff.
- **4.4 Treasurer's Office Staff Responsibilities.** The State Treasurer's Office staff responsibilities shall be to implement and monitor the State investment program. Those responsibilities shall include:
  - a) Investment research;
  - b) Monitoring of Consultant recommendations;
  - c) Monitor trade execution;
  - d) Accurate accounting of transactions; and
  - e) Assist in developing and recommending policy, asset allocation and portfolio structure.

- **4.5 Consultant Responsibilities.** Duties of the Consultant shall include, but not be limited to the following:
  - a) Prepare a quarterly performance report to include performance attributions on all State investment managers and total assets, including a review of investment policy guideline compliance and adherence to investment style and discipline;
  - b) Provide recommendations to and assist the State Treasurer, the Treasurer's Investment Funds Committee, and the Board regarding investment policy and strategic asset allocation. The recommendations regarding reaffirmation and modification of these policies shall be conducted at least on an annual basis:
  - c) Assist the State Treasurer and the Board in the selection of qualified State investment managers, and assist in the oversight of existing managers, including monitoring changes in personnel, ownership and the investment process;
  - d) Assist the State Treasurer in:
    - i. The selection of a qualified custodian(s) and a securities lending agent(s) for the State;
    - ii. Negotiating fee arrangements and other contract terms with the investment managers on behalf of the State; and
    - iii. Negotiating and arranging for brokerage and custodial services for the State;
  - e) Render special projects at the discretion of the Board;
  - f) Handle certain other matters, primarily reporting, as described elsewhere in this investment policy; and
  - g) Be independent with no conflicts of interests with any current or prospective service providers to the State.
- **4.6 Custodian Responsibilities.** Duties of the custodian shall include, but not be limited to the following:
  - a) Provide complete custody and depository services for the designated State accounts;
  - b) Within 10 business days after month-end, provide a monthly report of the investment activities conducted by the investment managers for the State;
  - Provide monthly and year-end accounting statements for all State funds, including all transactions;
  - d) Collect all interest income, dividends, and principal realization for the State accounts and properly report it on monthly statements; and
  - e) Provide investment manager compliance reporting.
- **4.7 Internal and External Investment Manager Responsibilities.** Duties of the State investment managers shall include, but not be limited to the following:
  - Adhere to the investment management style, concepts and principles for which they were hired by the State;
  - b) Comply with all provisions of this investment policy:
  - c) Execute all transactions for the benefit of the State with brokers and dealers qualified to execute institutional orders on an ongoing basis seeking the best cost of execution for the State and where appropriate, facilitate the recapture of commissions on behalf of the State; and
  - d) Reconcile monthly accounting, transaction and asset summary data with custodian valuations and communicate and resolve any significant discrepancies with the Consultant and the custodian.

External investment managers for the State (not employees of the State of Wyoming) responsibilities shall also include:

e) Provide the State Treasurer's Office with a written agreement to invest within the guidelines established in this investment policy and corresponding sub-policies. Alternative investment managers will provide appropriately comparable documents, such as limited partnership agreements;

- f) Provide the State Treasurer's Office with proof of liability and fiduciary insurance coverage;
- g) Be recognized as providing demonstrated expertise over a number of years in the management of institutional assets;
- h) Maintain frequent and open communication with the State Treasurer, State Treasurer's staff, and the Consultant on all significant matters pertaining to its firm's ownership, investment style and philosophy, changes in personnel, significant client departures and periods of underperformance; and
- i) Be a registered investment advisor under the Investment Advisers Act of 1940 as amended, if required to be registered by the terms of such Act.
- **4.8 Treasurer's Investment Funds Committee.** The Treasurer's Investment Funds Committee responsibilities shall be to aid the State Treasurer and the Board to implement and monitor the State investment program. Those responsibilities shall include:
  - a) Provide advice in connection with investment manager selection for the State investment program;
  - b) Provide consultation in connection with the review of this investment policy including the review of the asset allocation developed and implemented for each fund;
  - c) Review portfolio performance and track adherence to target allocations quarterly;
  - d) Review manager performance quarterly;
  - e) Advise the Treasurer and staff on key economic trends and matters relevant to the efficient management of Wyoming's investments; and
  - f) Act as a sounding board for the Treasurer and staff on matters between Board meetings pertaining to developments in the State's portfolio or the economy.
- **4.9 State Auditor Responsibilities.** Duties of the State Auditor shall include, but not be limited to the following:
  - Maintain the State's accounting records, vouchers, documents, contracts and fiscal accounts;
  - b) Order all payments into and out of the funds held in the State Treasury;
  - c) Serve as the State's controller, chief accountant, chief fiscal officer, and State payroll officer and to supervise the issuance of all warrants:
  - d) Audit and settle all claims against the State;
  - e) Draw all warrants upon the State Treasury;
  - f) Participate in an annual audit and provide an annual financial report to the fiscal affairs of the State, prepared in conformance with generally accepted accounting principles; and
  - g) Coordinate the audit of the State's federal programs to comply with federal requirements.

## **SECTION 5. CASH HOLDINGS**

Equity managers for the State shall be fully invested at all times, except in anticipation of large withdrawals instructed by the State Treasurer's Office. Equity managers should maintain less than 7.5% of their portfolios in cash equivalents except for periods of short-term portfolio repositioning not to exceed 5 trading days, unless the contract with the equity manager specifically provides otherwise. Fixed income managers for the State may maintain higher cash balances. An exception shall be made for alternative investments.

### **SECTION 6. PUBLIC PURPOSE INVESTMENTS**

Public Purpose Investments ("PPIs") are a category of investments authorized by the Wyoming State Legislature (the "Legislature") committing State funds to projects or programs specifically

chosen by the Legislature to further various public purposes or benefits for the State and its citizens. The array of these legislatively designated investments fall into two broad categories: those in which statute commits funds to specific investments and those where statute directs State agencies to exercise judgment for programs authorized by the Legislature. This latter group can be further subdivided into programs where the State Treasurer's Office has specific responsibilities and those where other agencies bear the bulk of those responsibilities.

The State Treasurer's Office, as well as other agencies with programmatic responsibilities, may have unique processes and rubrics guiding the evaluation of investment opportunities. Successful candidates are evaluated and awarded pursuant to authorizing statutes including in some cases the Prudent Investor Rule. Nevertheless, PPIs are not generally chosen for their contribution to the portfolio's performance or its overall soundness. Moreover, owing to the fact these investments are often idiosyncratic, they are not easily judged against peers and therefore do not lend themselves to treatment in an index or against other more traditional metrics. Accordingly, their inclusion in either permanent or non-permanent portfolios adds an element which is difficult to classify and which can detract from performance as well as add risk. PPIs are included as a separate line item within the annual portfolio analysis and excluded from all fund performance calculations as there are no appropriate indices which can provide a context for peer review.

## SECTION 7. POOLED/COMMINGLED INVESTMENTS

- **7.1 Commingled Investments.** Commingled investments may be made by the State in cases where there is an operational efficiency, fee advantage, or other demonstrable benefit to the portfolio gained through such an investment.
- **7.2 Restricted Securities.** Investments in mutual or commingled funds which invest in securities which the State could not own directly are permitted, so long as the overall characteristics of the mutual or commingled fund are generally consistent with this investment policy. While it is not expected that mutual or commingled fund guidelines will align perfectly with this investment policy, it is expected that mutual or commingled funds will be vetted to ensure a reasonably high degree of consistency with this investment policy before an investment is made. All diversified money market funds shall comply with W.S. 9-4-831(g), Investment of Public Funds.
- **7.3 Mutual Fund Investments.** With the approval of the Board, the State Treasurer may invest in a diversified mutual fund as long as it is registered under the Securities Act of 1933 and Investment Company Act of 1940, as amended, and has qualified under state registration requirements, if any, to sell shares in this State. The diversified mutual fund must be purchased at the current net asset value.

## SECTION 8. PERMISSIBLE INVESTMENTS BY THE STATE TREASURER'S OFFICE

**8.1 Statutory Provisions.** The investment of State funds by the State Treasurer's Office and investment managers shall comply with applicable statutory provisions. Some of these statutes are listed below:

a) W.S. 2-3-301 Standard for Fiduciaries;b) W.S. 9-4-715 Permissible Investments;

c) W.S. 9-4-716 State Investment Policy; Investment Consultants;

d) W.S. 9-4-717 Additional Investment Matters;

e) W.S. 9-4-718 Investment Managers:

f) W.S. 9-4-831 Investment of Public Funds; and

g) W.S. 9-4-1101 et seq. Tax and Revenue Anticipation Notes.

- **8.2 Public Equity Security Restrictions.** All public equity investments, over-the-counter securities, and other equity related securities held by the State shall be limited to securities that are actively traded on U.S. exchanges or Non-U.S. exchanges including the NASDAQ. Public equity holdings shall be restricted to companies which have a history of more than 3 years continuous operation (current firm and/or predecessor firm), unless the contract with the investment manager specifically provides otherwise. Furthermore, securities that are acquired as the result of corporate actions are permitted.
- **8.3** Alternative Investment Restrictions. Alternative investments which the State obtains in the form of a security shall follow the process outlined in W.S. 9-4-715(c). Alternative investments and strategies encompass a broad range of securities and investments. No specific restrictions are made except that leverage, if utilized, must be limited to less than 50% at the limited partnership level in which the State is an investor; provided, however, for core real estate investments, leverage should not exceed 40% across the entire portfolio and there are no specific limits on leverage for non-core real estate managers.

### SECTION 9. PROHIBITED INVESTMENTS FOR SEPARATE ACCOUNT SITUATIONS

The following investments are prohibited in separate account situations (i.e., where the investment manager can tailor the investment portfolio to comply with State guidelines and the securities are not commingled with those of other clients):

- **9.1 Self-Dealing Transactions.** Investment managers cannot purchase or hold any security that is issued by a corporation where the investment management firm may have any type of ownership relationship. An exception can be made in the case where an investment manager is attempting to replicate an index in which the investment manager's firm or parent's security is represented. Since the investment manager is simply attempting to replicate the index, such holding does not represent a self-dealing transaction. Another exception may be allowed for alternative investment managers where investments may be made in vehicles by the investment managers for the managers' account and/or the managers' professionals and/or families.
- **9.2** Floating Rate Securities. Floating rate securities, the interest rate of which does not reset as a result of changes in one or more reference interest rates, are prohibited. Examples of prohibited floating rate securities are those whose interest rate reset is based on an index of commodities or equity securities. Reverse floaters are also prohibited.
- **9.3** Individual Certificates of Deposit and Time Deposits. Individual certificates of deposit and time deposits may not exceed \$250,000 unless they are 100% collateralized by eligible securities or fully covered by a surety bond.
- **9.4** Letter Stock. Letter stock and other unregistered equity securities are prohibited.
- **9.5 Real Estate.** Real Estate, either private or public, is prohibited. An exception is made if an external investment manager that has been retained as a dedicated real estate investment manager manages the account, if the investment is part of an alternative investment or as provided in W.S. 9-4-715(k), or if Real Estate Investment Trusts are included in the composition of the investment manager's stated benchmark.
- **9.6 Short Sales and Margin Transactions.** Short sales and margin transactions are prohibited except as detailed in the derivative policy below.

## **SECTION 10. DERIVATIVES POLICY**

- **10.1 Allowable Use of Derivatives.** Derivative instruments may be used selectively in lieu of physical securities by investment managers for the State under the following conditions:
  - a) Derivatives may be used (i) when they offer better liquidity (lower transaction costs), (ii) when they offer greater precision for the purposes of managing a portfolio's duration, yield curve exposure, prepayment or credit risk or (iii) to hedge foreign currency risk.
  - b) Derivatives may only be used primarily to reduce risk exposures, but derivatives may also be employed to increase exposure to a certain risk factor if that desired exposure is not easily obtained via physical securities.
  - c) Permissible derivative instruments include futures, forwards, options and swaps. Warrants are only permitted when attached to securities authorized for investment.
  - d) The use of derivatives by an investment manager may not materially alter their portfolio risk profile beyond that which is implied by their investment style.
  - e) Under no circumstances should leverage be employed in the purchase of securities.

This Section does not apply to the use of derivatives in alternative investment portfolios which is governed by Section 10.3 below.

- **10.2 Change in Use of Derivatives.** An investment manager must obtain the approval of the State Treasurer's Office if an investment manager desires to use derivatives in a manner which is not allowed under Section 10.1 above or if, at any time, the investment manager desires to change how it utilizes derivatives in its management of the funds of the State. Each investment manager utilizing derivative securities shall prepare, maintain, and periodically deliver a written derivatives policy to the State Treasurer's Office.
- **10.3 Alternative Investment Portfolios.** Derivatives may be utilized within alternative investment portfolios provided that the instruments and strategies utilized are consistent with this investment policy of the alternative investment vehicle and that the Consultant has reviewed, approved, and is monitoring their use. The Consultant shall monitor these instruments and strategies used to ensure that they are not expected to materially or adversely alter the portfolio risk profile in any given market cycle.

### **SECTION 11. PORTFOLIO GUIDELINES**

- 11.1 Pertaining to the Overall Investment Program (exceptions may apply to Alternative Investments as detailed in their respective contracts).
  - a) A maximum of 1% of the outstanding common shares of any corporation shall be owned by the State. An exception is made for alternative investments and for companies with a market capitalization below \$5 Billion as described in Section 11.2(a)(ii).
  - **b)** A maximum of 1.5% of the total book value of permanent funds and non-permanent funds that can invest in equities shall be invested in the common stock of any corporation.
  - c) The State Treasurer or designee can invest in any class of security not otherwise authorized by law, provided the security was authorized by law at the time it was acquired and the total book value of all securities not authorized by law shall not exceed 1% of the total book value of the permanent fund accounts and the accounts of the non-permanent funds that can invest in equities, and provided further that any such investment shall be in accordance with the fiduciary standards specified in W.S. 2-3-301.
  - **d)** A maximum of 70% of the total book value of permanent funds may be invested in equities and alternative investments.

- **e)** Security selection, portfolio structure and timing of purchase and sales are delegated to the investment manager.
- f) The Board is concerned with terrorism and human rights violations occurring worldwide, yet recognizes its fiduciary responsibility to invest only in the best economic interest of the portfolio. While the Board cannot make investments based on social or political objectives, it does consider the economic effects of social and humanitarian issues in the analysis of investments. The Board seeks to avoid investments that support terrorism or the violation of human rights. As such, the Board requires its investment managers to acknowledge that they will strive to avoid such investments. Specifically, investment managers are required to check portfolio holdings no less frequently than quarterly against the companies listed on the Specially Designated Nationals List and the countries listed on the Lists of Sanctioned Countries, maintained by the U.S. Treasury Department Office of Foreign Assets Control ("OFAC"), to ensure that the companies or countries on the list are not represented in the portfolios. If a current holding appears on the list at the time of the quarterly check, the investment manager will eliminate the position from the portfolio within a reasonable period of time and will not make additional purchases unless the issuer is removed from the OFAC list.
- g) Commodities, commodity contracts, and natural resource properties are generally discouraged owing to Wyoming's native correlative exposure to natural resource development. Any investment in commodities, commodity contracts, or natural resource property such as oil or timber must take into consideration overall exposure to natural resources and commodities including Wyoming's general economy. An exception is made if the investment is part of an alternative investment.
- h) The strategies described in this Section 11 may be managed (i) internally by the State Treasurer's Office,(ii) by one or more external managers, (iii) through one or more direct fund investments, and/or (iv) through one or more fund of funds arrangements; provided, however, all external managers must be selected by the Board as provided in W.S. 9-4-718 and the material terms of the instruments governing the investment for all alternative investments must be approved by the Board pursuant to W.S. 9-4-715(c).
- **11.2 Pertaining to Individual Strategies.** The following guidelines apply to internal and external investment managers for each of the investment strategies utilized by the State, unless the contract with the investment manager specifically provides otherwise. External investment firms shall have a demonstrated record in managing institutional portfolios of strategies for which they were hired by the State.

For all fixed income credit rating guidelines, Standard and Poor's, Fitch, or Moody's ratings are acceptable. If the issue is rated by more than one rating agency, the lower rating shall apply. Securities that are not rated will be, in the judgment of the investment manager, of credit quality equal or superior to the standards described below.

- a) Public Equity. The objectives of the State's public equity investments are to provide the State with total return, capital appreciation, protection against inflation risk and consistent returns as measured by the appropriate index. The State shall employ diversification by investment style (e.g., value versus growth) and capitalization (small, mid, large). The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through exchange traded funds ("ETFs"), mutual funds and other types of index funds. The guidelines in this section apply to all active public equity managers, which are diversified across the following strategies:
  - a. All-Cap U.S. Equity
  - b. Small-Cap U.S. Equity
  - c. Global Equity
  - d. International Equity

- e. Emerging Market Equity
- i. A maximum of 5% or the benchmark weighting + 2%, whichever is greater, of the total stock portfolio of the investment manager be invested in any one company.
- ii. A maximum of 1% of the outstanding float of shares shall be held in companies with market capitalizations of \$5 Billion or greater at the time of purchase. For companies with market capitalizations of less than \$5 Billion, a maximum of 5% shall apply.
- iii. The maximum allowable in any sector, as defined by Global Industry Classification System Level 1, is 2.5 times the respective benchmark weighting.
- iv. A minimum number of 20 securities shall be held.
- b) Preferred Stock. The objectives of the State's preferred stock investments are to provide income to the State through dividend payments with the potential for capital appreciation and consistent returns as measured by the appropriate index. Preferred stock investments are a class of stock that provides priority over common stockholders on earnings in the event of liquidation. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active preferred stock managers.
  - Minimum issue credit rating for preferred stock at the time of purchase will be BB or equivalent.
  - ii. A maximum of 35% of the total portfolio of the investment manager may be invested in securities rated below investment grade.
  - iii. A maximum of 10% of the total portfolio of the investment manager may be invested in any one issuer.
- c) Master Limited Partnerships ("MLPs"). The objectives of the State's MLP investments are to provide the State with total return, capital appreciation, protection against inflation risk and consistent returns as measured by the appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active MLP managers.
  - i. A maximum of 15% or the benchmark weighting + 2%, whichever is greater, of the total portfolio may be invested in any one company.
- d) Core Fixed Income. The objectives of the State's core fixed income investments are to provide stable income to the State, safety of principal, diversification of the State's fixed income portfolios, yield enhancement and, consistent returns as measured by the appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active core fixed income managers.
  - i. Obligations issued or guaranteed by the U.S. government, U.S. agencies or U.S. government-sponsored corporations and agencies are eligible without limit.
  - ii. All other issuers are subject to a 5% per issuer limit excluding investments in commingled vehicles.
  - iii. Non-U.S. dollar denominated securities are permitted, but shall comprise no more than 10% of the portfolio market value.
  - iv. Private mortgage-backed and asset-backed securities are limited to 10% of the portfolio market value.
  - v. Commercial mortgage-backed securities are permitted but shall comprise no more than 10% of the portfolio market value.
  - vi. Dollar denominated emerging market securities are permitted, but shall comprise no more than 10% of the portfolio market value.

- vii. Investments in mortgage interest only and principal only securities or their derivations are permitted, but shall comprise no more than 5% of the portfolio market value.
- viii. Commercial paper of all issuers shall not exceed \$500,000,000.
- ix. A minimum number of 25 securities shall be held.
- x. Duration must fall in the range of +/- 20% of the manager's primary benchmark, but not to exceed the duration of the Bloomberg Barclays U.S. Aggregate Bond Index or the Bloomberg Barclays Intermediate U.S. Aggregate Bond Index by more than 20%.
- xi. Average portfolio credit quality must be at least A- or equivalent.
- xii. Minimum issue credit rating at time of purchase shall be:
  - a. A1 or equivalent for commercial paper;
  - b. BBB- or equivalent for corporate bonds, Mortgage-Backed Securities, Commercial Mortgage-Backed Securities, Asset Backed Securities, Non-U.S. Dollar-Denominated Securities and Dollar-Denominated Emerging Market Securities.
- xiii. Standalone private placements, including 144A, securities are not permitted as direct purchase is not currently allowed under regulations of the Securities and Exchange Commission.
- e) Intermediate Government Bond Fixed Income. The objectives of the State's intermediate government bond fixed income investments are to provide stable income to the State, safety of principal, diversification of the State's fixed income portfolios, liquidity as needed, flexibility to the overall investment program and consistent returns as measured by the appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active intermediate government bond fixed income managers.
  - i. Obligations issued or guaranteed by the U.S. government, U.S. agencies or U.S. government-sponsored corporations and agencies are eligible without limit.
  - ii. Non-U.S. Government securities are allowed, up to a maximum of 20% of the portfolio.
  - iii. Duration should not exceed +2 years of the index.
- f) Long Duration Fixed Income. The objectives of the State's long duration fixed income investments are to hedge the portfolio against any adverse interest rate based changes, to plan liabilities and to provide consistent returns as measured by the appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active long duration fixed income managers.
  - i. Obligations issued or guaranteed by the U.S. government, U.S. agencies or U.S. government-sponsored corporations and agencies are eligible without limit.
  - ii. All other issuers are subject to a 5% per issuer limit excluding investments in commingled vehicles.
  - iii. A maximum of 30% of the portfolio may be invested in U.S. dollar denominated non-U.S. fixed income securities.
  - iv. A maximum of 10% of the portfolio may be invested in U.S. dollar denominated emerging market securities.
  - v. A maximum of the appropriate benchmark plus 5% of the portfolio may be invested in convertible and municipal securities.
  - vi. Portfolio duration for long duration bond portfolios must be within plus or minus 2 years of the Bloomberg Barclays U.S. Government/Credit: Long Term Bond

- Index. Custom portfolios designed to match the duration of plan liabilities must be within plus or minus 1 year of the duration of plan liabilities.
- vii. Average portfolio quality will be BBB+ or better. Securities shall be rated investment grade at time of purchase.
- g) Low Duration Fixed Income. The objectives of the State's low duration fixed income investments are to provide stable income to the State, preservation of capital, diversification of the State's fixed income portfolios, a ready source of liquidity, stable investment return, and consistent returns as measured by the appropriate index. The low duration fixed income portfolio should consist of securities which provide exposure to the low duration U.S. fixed income market including Treasury and government agency bonds, corporate debt, mortgages, asset backed securities and municipals with an overall duration similar to the Bloomberg Barclays US Gov't/Credit: 1-3 Year Bond Index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active low duration fixed income managers.
  - i. Obligations issued or guaranteed by the U.S. government, U.S. agencies or U.S. government-sponsored corporations and agencies are eligible without limit.
  - ii. All other issuers are subject to a 5% per issuer limit excluding investments in commingled vehicles.
  - iii. Corporate securities will be subject to a maximum limit of 60%.
  - iv. Agency Mortgage Backed Securities ("MBS") will be subject to a maximum limit of 5%. Non-agency MBS are not permissible.
  - v. Asset Backed Securities ("ABS"), excluding CMBS, will be subject to a maximum limit of 10%. Minimum rating at time of purchase is AAA, with the exception of up to 5% maximum ABS rated below AAA but no lower than A.
  - vi. Commercial Mortgage Backed Securities ("CMBS") are subject to a maximum limit of 5%.
  - vii. Portfolio duration must be within plus or minus 30% of the Bloomberg Barclays US Gov't/Credit: 1-3 Year Bond Index.
  - viii. Average portfolio quality will be A or better.
- h) Convertible Securities. The objectives of the State's convertible securities investments are to provide stable income to the State, diversification of the State's fixed income portfolios, potential for capital appreciation and consistent returns as measured by the appropriate index. Convertible securities are fixed income securities that can be converted into a predetermined amount of the company's equity at certain times during the life of the bonds. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active convertible securities managers.
  - Convertible securities that are traded over-the-counter should be of acceptable credit quality. However, a convertible manager may invest in below investment grade and non-rated securities per their internal credit analysis and investment process.
  - ii. Standalone purchases of private placements, including 144A securities, are not permitted as direct purchase is not currently allowed under regulations of the Securities and Exchange Commission.
- i) Credit Fixed Income. The objectives of the State's credit fixed income investments are to provide stable income to the State, safety of principal, diversification of the State's fixed income portfolios, yield enhancement and consistent returns as measured by the appropriate index. The State Treasurer's Office may implement the strategies described

in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active credit fixed income managers. The investment managers implementing an active strategy shall have the flexibility to tactically allocate around the strategic targets.

- i. Obligations of specific issuers are subject to a 5% per issuer limit, excluding investments in commingled vehicles.
- ii. Duration must not exceed + 2 years of the Custom Credit Index (as defined in Section 20 below).
- iii. Minimum issue credit rating for commercial paper will be A1 or equivalent.
- iv. Average portfolio credit quality must be at least B or equivalent.
- v. Standalone purchases of private placements, including 144A securities, are not permitted as direct purchase is not currently allowed under regulations of the Securities and Exchange Commission.

### **Investment Grade Credit Sleeve:**

- vi. Minimum issue credit rating at the time of purchase shall be BBB- or equivalent for individual securities.
- vii. Between 10% and 60% of the total portfolio shall be invested in investment grade rated securities.

## **High Yield Sleeve:**

- viii. Minimum issue credit rating at the time of purchase shall be:
  - a. CCC- or equivalent for individual securities; and
  - b. Securities that are not rated shall be, in the judgment of the investment manager, of credit quality equal or superior to the standards described above.
- ix. A maximum of 40% of the total portfolio shall be invested in high yield bonds. **Bank Loan Sleeve:**
- x. Minimum issue credit rating at the time of purchase shall be:
  - a. CCC or equivalent for individual securities; and
  - b. Securities that are not rated shall be, in the judgment of the investment manager, of credit quality equal or superior to the standards described above.
- xi. Between 40% and 80% of the total portfolio shall be invested in bank loans.
- j) Investment Grade Fixed Income. The objectives of the State's investment grade credit fixed income investments are to provide stable income to the State, safety of principal, diversification of the State's fixed income portfolios, yield enhancement and consistent returns as measured by the appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active investment grade fixed income managers.
  - i. Obligations of specific issuers are subject to a 5% per issuer limit, excluding investments in commingled vehicles.
  - ii. Duration must not exceed + 2 years of the Bloomberg Barclays U.S. Credit Index.
  - iii. Average portfolio credit quality must be at least BBB or equivalent.
  - iv. Minimum issue credit rating at the time of purchase shall be BBB- or equivalent for individual securities.
  - v. Standalone purchases of private placements, including 144A securities, are not permitted as direct purchase is not currently allowed under regulations of the Securities and Exchange Commission.
- k) High Yield Fixed Income. The objectives of the State's high yield fixed income investments are to provide income to the State, diversification of the State's fixed income portfolios, yield enhancement and consistent returns as measured by the appropriate index. The State Treasurer's Office may implement the strategies described in this

section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active high yield fixed income managers.

- i. Obligations of specific issuers are subject to a 5% per issuer limit, excluding investments in commingled vehicles.
- ii. Duration must not exceed + 2 years of the Bloomberg Barclays U.S. Corporate High Yield Index.
- iii. Average portfolio credit quality must be at least B or equivalent.
- iv. Minimum issue credit rating at the time of purchase shall be:
  - a. CCC- or equivalent for individual securities
  - b. Securities that are not rated shall be, in the judgment of the investment manager, of credit quality equal or superior to the standards described above.
- v. Standalone purchases of private placements, including 144A securities, are not permitted as direct purchase is not currently allowed under regulations of the Securities and Exchange Commission.
- I) Bank Loans. The objectives of the State's bank loans investments are to provide income to the State, diversification of the State's fixed income portfolios, yield enhancement, protection against rising interest rates and consistent returns as measured by the appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active bank loan managers.
  - i. Obligations of specific issuers are subject to a 5% per issuer limit, excluding investments in commingled vehicles.
  - ii. Duration must not exceed + 1 year of the S&P/LSTA Leveraged Loan Index.
  - iii. Average portfolio credit quality must be at least B or equivalent.
  - iv. Minimum issue credit rating at the time of purchase shall be:
    - a) CCC or equivalent for individual securities; and
    - b) Securities that are not rated shall be, in the judgment of the investment manager, of credit quality equal or superior to the standards described above.
  - v. Standalone purchases of private placements, including 144A securities, are not permitted as direct purchase is not currently allowed under regulations of the Securities and Exchange Commission.
- m) Emerging Markets Debt (Local Currency) Fixed Income. The objectives of the State's emerging markets debt fixed income investments are to provide diversification of the State's fixed income portfolios, yield enhancement and consistent returns as measured by the appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active emerging markets debt (local currency) fixed income managers.
  - i. Obligations of individual sovereign/quasi-sovereign issuers are subject to a 25% per issuer limit.
  - ii. The investment manager, as part of managing the account, can take net investment positions of up to 20% of the portfolio in currency and currency forwards
  - iii. Duration must be +/- 20% of the index.
  - iv. Average portfolio credit quality must be BB+ or equivalent or better.
  - v. Minimum Issue Credit Rating at the time of purchase shall be:
    - a. A1 or equivalent for commercial paper;
    - b. B- or equivalent for individual securities

- c. Where a security is not rated at the issue level, the issuer rating shall be relied upon.
- vi. Standalone private placements, including 144A securities, are not permitted as direct purchase is not currently allowed under regulations of the Securities and Exchange Commission.
- n) U.S. Treasury Inflation-Protected Securities ("TIPS"). The objectives of the State's U.S. treasury inflation-protected fixed income investments are to provide stable income to the State, safety of principal, diversification of the State's fixed income portfolios, protection against increases in the rate of inflation and consistent returns as measured by the appropriate index. The funds shall be passively managed.
  - i. Performance on a gross-of-fees basis should track the index with minimal tracking error over a reasonable time period.
- o) Cash and Extended Cash. The objectives of the Cash and Extended Cash investments are to provide liquidity, safety of principal, and stable income consistent with the maturity and risk parameters of each cash pool.
  - i. A maximum of 5% of total assets may be placed in securities of one issuer except for government securities.
  - ii. Investment in any single issuer must not exceed 5% of the outstanding issues of that issuer.
  - iii. Cash Portfolio. The portfolio's weighted average maturity shall not exceed 90 days. All securities shall have a maximum maturity of 365 days. The maximum average cash flow weighted duration of the portfolio shall not exceed 90 days. The market value of the portfolio shall remain within +/- 0.5% of 1.0% of amortized cost.
  - iv. Extended Cash Portfolio. Maximum average cash flow weighted duration is not to exceed 3 years. Individual securities must not exceed a cash flow weighted duration of 5 years. The extended portion of the cash portion of the account may not exceed 35% of the market value of the portfolio at the time of purchase.

Currency must be in U.S. dollar denomination only. The cash portfolios shall seek to be invested fully as of the close of business on each day. The account may only purchase securities issued or guaranteed by a corporation or other entity organized under the laws of a State of the United States and only securities of this type referred to in the first clause of Section 3(a)(2) of the Securities Act of 1933 as amended.

The cash portfolio and extended cash portfolios' permissible investments are the following securities:

- a. Asset-Backed Securities: Limited to automobile receivables, credit receivables, collateralized mortgage obligations ("CMO"") or pass-throughs, the collateral for which is securities issued by GNMA, FNMA, FHLMC or notes fully guaranteed as to principal and interest by the Small Business Administration:
- b. Master Notes:
- c. Bank Notes:
- d. Medium Term Notes:
- e. Bankers' Acceptances;
- f. Municipal Bonds;
- g. Certificates of Deposit;
- h. Municipal Notes;
- i. Commercial Paper, including unregistered Promissory Notes;
- j. Called for Commercial Paper;

- k. Repurchase Agreements (including term repurchase agreements)-Permitted collateral: government securities. The minimum collateral required is 102%;
- Corporate Bonds;
- m. Time Deposits Restricted to obligations of financial institutions approved by Wyoming's Board of Deposits;
- n. Corporate Notes;
- o. U.S. Government Securities;
- p. Floating Rate Notes including Obligations of the U.S. Treasury and Obligations of U.S. Government Agencies;
- q. Floating rate Certificates of Deposit;
- r. Guaranteed Investment Contracts ("GICs") or synthetic GICs; and
- s. Instruments bearing floating or fixed interest rates.

Commercial paper must be rated A1+ or P1 by at least one Nationally Registered Statistical Rating Organization (split ratings being permitted). The minimum long-term rating for bonds and notes is BBB/Baa2. Such ratings, however, may decline thereafter without per se requiring the sale of the security. GICs must be rated AAA or equivalent by Moody's, Standard and Poor's or Fitch, or rated A+ by A.M. Best. A security without its own rating will be considered to be rated if its user's comparable securities are rated. In addition, long term ratings shall be used only if the security is not rated and no security of the same issuer that is comparable in priority with such security is rated.

- p) Private Equity. The objectives of the State's private equity investments, which are considered to be alternative investments, are to provide the State with total return, capital appreciation, portfolio diversification, protection against inflation risk and consistent returns as measured by the appropriate index. The funds shall be actively managed. The State may employ diversification by sub-asset class (private equity vs. venture capital vs. special situations) and investment style (early vs. late stage, midmarket vs. large cap market).
  - i. At the time of purchase, a maximum of 25% of the value of any private equity partnership may be invested in any one company or security issued by any one company. An exception may be made when a special purpose vehicle is set up as part of an overall pool where the overall pool satisfies this requirement.
  - ii. At the time of purchase, each investment vehicle (e.g. limited partnership) shall, when fully drawn, invest directly or indirectly in a minimum of 12 underlying companies.
- q) Absolute Return. The objectives of the State's absolute return investments, which are considered to be alternative investments, are to provide the State with total return, portfolio diversification, certain defensive capacities, capital appreciation, moderate levels of volatility with low correlation to traditional financial assets and consistent returns measured by the appropriate index. The State Treasurer's Office may implement the strategies described in this section (i) through active management and/or (ii) passively through ETFs, mutual funds and other types of index funds. The guidelines in this section apply to all active absolute return managers.
  - The portfolio shall be diversified across underlying hedge fund strategies and hedge fund managers.
- r) Real Estate. The objectives of the State's real estate investments, which are considered to be alternative investments, are to provide the State with portfolio diversification, total return, including income and capital appreciation, as well as protection against inflation risk and consistent returns as measured by the appropriate index.

- i. The core portfolio shall consist of well-leased, high quality, income producing institutional properties.
- ii. The core portfolio shall be adequately diversified by geographical region, as well as by property type.
- iii. The non-core portfolio may consist of properties of varying quality, investment size, property type and geographic concentration.
- s) Opportunistic. From time to time, investments may be made in opportunistic investments. The objective of such investments by the State shall be to enhance returns through opportunities that present themselves due to stressed conditions in the markets. The guidelines for such investments shall be determined by the investment management agreement or appropriate offering documents in the case of commingled or partnership investments.

## **SECTION 12. RISK MANAGEMENT**

- **12.1 Issuer or Secondary Source Failure.** The State Treasurer shall seek to control the risk of loss due to the failure of a security issuer or secondary source. Such risk shall be controlled by constructing investment portfolios using the Prudent Investor Rule, by ensuring adequate portfolio diversification, by collateralization as required by law and by statutory guidelines. For each PPI, the risk of loss is related to the requirements and restrictions stated in the establishing legislation. The State Treasurer shall comply with such requirements and restrictions when implementing a PPI.
- **Policy Exceptions.** Investment managers are responsible for managing the assets 12.2 under their care on behalf of the State in accordance with the guidelines established in this investment policy. From time to time, it is possible that market conditions or other events outside the control of the investment manager may cause portfolios for various reasons to fall out of compliance. It is generally expected that investment managers will review any events outside their control that cause the portfolio to fall out of compliance with the best interest of the State's portfolio in mind, and provide a written recommended course of action to the State Treasurer's Office. The State Treasurer's Office shall review these written requests and may grant an exception to the investment policy guidelines if it is believed to be in the best interest of the portfolio. No investment manager is allowed to make new security purchases that would cause the portfolio to fall out of compliance or further out of compliance than it is at the time of purchase. All investment policy exceptions that are granted shall be documented in a quarterly investment policy compliance review, which shall be part of the quarterly investment report provided to the Board. In addition, investment managers will be given an exception to compliance with these investment policy guidelines when commencing the implementation of a strategy or while closing a strategy but only for a period of time as determined by the State Treasurer.

## **SECTION 13. SAFEKEEPING**

The State Treasurer shall contract with an authorized safekeeping agent for safekeeping securities owned by the State as part of its investment portfolio or held as collateral to secure certificates of deposits or repurchase agreements. All securities transactions shall be conducted on a delivery versus payment basis to the State Treasurer's safekeeping bank or to the State Treasurer's Office. The State Treasurer's Office or custodian shall have custody of all securities purchased or held and all evidence of deposits and investments of public funds.

## **SECTION 14. VOTING OF PROXIES**

The Board allows investment managers to vote proxies with the parameters that (i) the investment managers keep the State Treasurer's Office apprised of and annually provide their general proxy policy to the State Treasurer's Office and (ii) the investment managers notify the State Treasurer's Office of controversial matters which may be subject to proxy voting. Investment managers are expected to vote proxies in a way that is generally consistent with the whole of this investment policy and in accordance with the best interests of Wyoming's portfolio.

## **SECTION 15. SECURITIES LENDING**

As part of this investment strategy, the State Treasurer may retain the services of a custodial bank or an independent securities lending agent to supervise a program of securities lending in exchange for a fee or other consideration. Supervision of the program shall include:

- a) Procedures to review the creditworthiness of all borrowers:
- b) Requirements for full collateralization of all loans; and
- Other methods and procedures required by the Board for securing the lending program.
   (W.S. 9-4-717(d) Securities Lending)

## **SECTION 16. COMMISSION RECAPTURE PROGRAM**

The State Treasurer's Office shall monitor the commission recapture and discount brokerage programs to insure that investment managers provide the best effort to meet their commission recapture guidelines (i.e., requested amount of commission recaptured). The State Treasurer shall issue directed brokerage letters (limited to the commission recapture program) to the investment managers on an annual basis. In determining the amount to be directed, consideration should be given to the type of investment manager (i.e., small capitalization investment managers may not be able to direct as much as large capitalization managers) and the amount of external research the investment manager buys. The quality of execution should never be jeopardized and investment managers will be monitored for performance net of fees relative to the appropriate index.

### **SECTION 17. LIQUIDITY**

Liquidity shall be achieved by investing in securities with active secondary markets with the exception of alternative investments. A security may be liquidated to meet unanticipated cash requirements, to redeploy cash into other investments expected to outperform current holdings, or to otherwise adjust the portfolio. Sufficient liquidity must be maintained to ensure payment to the State of the interest received from investments and any capital gains which occur from trading in the portfolio. This liquidity is the responsibility of the investment manager.

## **SECTION 18. TRADES AND EXCHANGES**

- **18.1** Allowance to Sell or Exchange Securities. Investment managers and the State Treasurer may sell or exchange securities in the course of daily management of specific funds. Such trades may be executed to raise cash, to shift maturity, to change asset mix, to enhance yield and to improve quality. The goal of all such trades is to maximize portfolio performance while minimizing risk.
  - a) Security Swaps. The State Treasurer and all investment managers will take advantage of security swap opportunities to improve portfolio yield. A swap which improves portfolio yield may be selected even if the transaction results in an accounting loss but only if such transaction complies with the requirements of W.S. 9-4-717(c).

- b) Marking to Market. To account for market fluctuations and volatility, the State Treasurer's Office or its agent (independent pricing agent) shall mark to market all securities at least monthly to the extent possible with exceptions made for alternative investments where values are reflected as available. If a significant market event takes place during the month that impacts the value of the portfolio, the State Treasurer's Office or its agent shall mark the portfolio to market to determine the impact on the portfolio. The market value of all securities in the portfolio should be determined on at least a quarterly basis to the extent possible with exceptions made for alternative investments where values are reflected as available. These values should be obtained from a reputable and independent source where possible with some exceptions made for alternative investments and a report made to the Board at least quarterly by the Consultant. It is recommended that the report include the market value, book value and unrealized gain or loss of the securities in the portfolio.
- **18.2 Best Price and Execution.** Transactions shall be executed on the basis of "best price and execution" for the sole benefit of the State and other limited partners in the case of investments made through limited partnership vehicles. Any violation of these guidelines is to be corrected immediately upon discovery and reported to the State Treasurer and the Consultant. A realized loss to the State resulting from a violation of these guidelines shall require reimbursement to the State. Other remedies may be sought if investments are made through limited partnership vehicles.

## SECTION 19. PROCEDURES FOR SELECTING AND REVIEWING INVESTMENT MANAGERS AND ALTERNATIVE FUND INVESTMENTS

- 19.1 Investment Manager Review Process. When an investment manager is to be hired for the State, the State Treasurer shall work with the Consultant or, if appropriate, other suitable consultants to conduct all necessary and appropriate due diligence and shall utilize a competitive process to select the finalist or finalists to be presented to the Board. The State Treasurer will confer with other members of the Board and familiarize them with the extent of that due diligence. The State Treasurer will present a finalist or finalists to the Board at a public meeting. The finalist or finalists shall make an oral presentation to the board at the meeting before their selection. Evaluation factors shall include 1-year, 3-year, 5-year and if available 10-year performance records, the associated risks taken to achieve the returns, the quality and stability of the investment personnel of each investment firm, adherence to philosophy and style, and the fees charged by each investment firm. The State Treasurer shall only consider (i) investment firms that have a verifiable 5-year Chartered Financial Analyst Institute compliant track record with respect to the type of investments which the firm will manage or (ii) investment managers employed by an organization and chartered bank trust company with trust assets in excess of \$1,000,000,000. An exception may be made for alternative investments.
- **19.2 Investment Manager Selection Process.** The Board shall make a selection based upon the interview and the State Treasurer shall submit a contract for review by the Attorney General. The contract shall provide for its termination by the State with 30 days notice to the investment manager. An exception may be made for alternative investments.
- **19.3 Alternative Investments.** When an alternative investment is to be made, the State Treasurer's Office shall provide the Board with a summary of all the material terms and conditions of the documents governing the investment. Pursuant to W.S. 9-4-715(c), the State Treasurer shall obtain the Board's approval of all material terms of the instruments governing the alternative investment prior to the investment of funds. In addition, after such alternative

investment is made, any material adverse change to the terms of the instruments governing the investment must be approved by the Board.

- **19.4 Performance Monitoring.** Each investment manager for the State shall, at least quarterly, provide a report to the State Treasurer describing the investment manager's performance relative to mutually agreed upon industry indices and reflecting all brokerage fees and other fees or expenses paid by or fees earned by the investment manager, which are paid by the State under the contract with such investment manager. The State Treasurer shall monitor monthly statements and receive quarterly performance reports from the Consultant. The Consultant shall monitor at least quarterly the State's investment record for each investment manager under contract and for each internal investment portfolio to determine whether or not that investment manager, or the State Treasurer's Office for internal portfolios, is performing up to the standard required by the benchmark of performance specified in the investment manager's contract or determined for each of the State Treasurer's Office's internal portfolios and report to the Board. If at any time the standard required is not being met, the State Treasurer shall report to the Board and provide a recommendation. The Board may then determine an appropriate course of action.
- **19.5 Policy Monitoring.** Each investment manager, and the State Treasurer's Office with regard to the internal portfolios, shall file a quarterly investment policy compliance report with the Consultant.
- **19.6 Manager Alerts.** Investment managers for the State are required to apprise the Board and to keep the State Treasurer's Office and the Consultant informed of any material changes in their respective firms (i.e., change in personnel, ownership and policy).
- **19.7 Other Considerations.** In addition to achieving benchmark expectations as described in Section 20, investment managers for the State shall be reviewed for consistency of style and client service.
- **19.8 Termination.** Pursuant to W.S. 9-4-718(a)(iv), the Board may terminate the contract with an investment manager by a majority vote. The State Treasurer may recommend the termination of an investment manager to the Board.
- **19.9 Transition Management.** The State Treasurer may retain the services of a firm providing transition management services to effect transitions from legacy active external investment managers to target successor investment managers. Total transition charges shall be considered in the selection and evaluation of these vendors including both commission (explicit) and market impact (implicit) costs.

## **SECTION 20. NOMINAL RETURN BENCHMARKS**

Below are the benchmarks for the asset classes listed. Investment performance shall be evaluated against these standards over a full market cycle, approximated by the most recent 5-year period. Actively managed strategies are intended to provide investment performance above the applicable market index, net of fees. Passively managed strategies are intended to provide investment performance consistent with the applicable market index with acceptable levels of tracking error, gross of fees. Where applicable and as indicated below, investment managers for the State shall meet or exceed the top 40<sup>th</sup> percentile of a peer investment manager universe as measured by the Consultant, gross of fees.

Asset Class	Market Index (net of fees unless passively managed, managed internally or otherwise indicated)	Measurable Peer Universe (gross of fees unless otherwise indicated)
All-Cap U.S. Equity	Russell 3000 Index	Yes
Small-Cap U.S. Equity	Russell 2000 Index	Yes
Global Equity	MSCI ACW Index	Yes
International Equity	MSCI ACW Ex US Index	Yes
Preferred Stock	S&P U.S. Preferred Stock Index	N/A
Master Limited Partnerships	S&P MLP Index	N/A
Core Fixed Income	Bloomberg Barclays U.S. Aggregate Bond Index, or Bloomberg Barclays Intermediate U.S. Aggregate Bond Index	Yes
Intermediate Government Bond Fixed Income	Bloomberg Barclays U.S. Intermediate Government Bond Index	Yes
Long Duration Fixed Income	Bloomberg Barclays U.S. Government/Credit: Long Term Bond Index	Yes
Low Duration Fixed Income	Bloomberg Barclays U.S. Government/Credit: 1-3 Year Bond Index	Yes
Convertible Securities	BofA ML All Convertibles Index (All Qualities)	N/A
Credit Fixed Income	Custom Credit Index comprised of 20% Bloomberg Barclays U.S. Credit Index, 20% Bloomberg Barclays U.S. Corporate High Yield Index and 60% S&P/LSTA Leveraged Loan Index	Yes
Investment Grade Credit Fixed Income	Bloomberg Barclays U.S. Credit Index	Yes
High Yield Fixed Income	Bloomberg Barclays U.S. Corporate High Yield Index	Yes
Bank Loans	S&P/LSTA Leveraged Loan Index	Yes
Emerging Markets Debt (Local Currency) Fixed Income	JP Morgan GBI-EM Global Diversified Un-Hedged Index	Yes

Asset Class	Market Index (net of fees unless passively managed, managed internally or otherwise indicated)	Measurable Peer Universe (gross of fees unless otherwise indicated)
U.S. Treasury Inflation- Protected Securities	Bloomberg Barclays U.S. TIPS Index (Series B)	N/A
	Monitored Repurchase Agreement	
Cash	BofA ML 3 Mo U.S. T-Bill for cash equivalents allocation	N/A
Extended Cash	JPMorgan Custom Blended Index: Equal-weighted blend of the BofA ML 1-3 Year Agency, 1-3 Year Treasury, and 0-3 Year Mortgage Indices	N/A
Private Equity	S&P 500 Index by 500 basis points, both gross and net of fees (including underlying fund investment manager fees)	Yes, net of fees
Absolute Return	BofA ML 3 Mo U.S. T-Bill by 300 basis points, net of all fees (including underlying fund investment manager fees)	Yes, net of fees
	HFRI Fund of Funds Composite Index (including underlying fund investment manager fees)	
Core Real Estate	NCREIF – Open-End Diversified Core Equity Index	Yes, net of fees
Non-Core Real Estate	NCREIF Property Index by an appropriate risk premium. This risk premium shall vary depending on investment manager strategy and should be consistent with the objectives stated in the investment manager's offering documents	Yes, net of fees
Opportunistic	Custom opportunistic index specific to the investment opportunity	N/A

## SECTION 21. LOCAL GOVERNMENT INVESTING

Permissible investments for the treasurers of any political subdivision, municipality or special district of Wyoming and the various boards of trustees and boards of directors of county hospitals, airports, fairs and other duly constituted boards and commissions (collectively, "Local Government Entities") include those authorized or approved by the Board. (W.S. 9-4-831(a)(xxvii)) Thus, along with the investments already approved by the Legislature in W.S. 9-4-831 (a)(i)-(xxvi), the Board authorizes and approves the following investment for Local Government Entities:

- 1. Corporate Bonds: Local Government Entities may invest in non-levered investment grade corporate bonds through a separate account arrangement or through a mutual fund or ETF that invests in investment grade corporate bonds but such account or fund must satisfy the following requirements:
  - a) For investment in non-levered investment grade corporate bonds through a separate account arrangement:
    - Must be through an investment management agreement with an SEC registered investment advisor, SEC registered investment company, or a bank exempt from registration (the "investment manager" for purposes of this section);
    - ii. Investment manager must agree in writing to act in a fiduciary capacity with regards to the assets of the account;
    - iii. The account must be diversified by issuer, with no more than 5% of account assets invested with a single issuer, with an exception made for obligations issued or guaranteed by the U.S. government, U.S. agencies or U.S. government-sponsored corporations;
    - iv. The effective duration of the account can be no greater than the duration of the Bloomberg Barclays U.S. Aggregate Bond Index by more than 0.5 years; and
    - v. Only SEC registered investment grade securities are allowed for purchase.
  - b) For investment in mutual funds or ETFs that invest in investment grade corporate bonds:
    - i. The fund must be registered with the SEC;
    - ii. The fund must be a "diversified" fund as defined by the SEC;
    - iii. At time of purchase, the fund's assets must be invested in investment grade corporate bonds or other securities permitted for Local Government Entities;
    - iv. The effective duration of the fund at time of purchase cannot be greater than the Bloomberg Barclays U.S. Aggregate Bond Index by more than 0.5 years at time of purchase;
    - v. Average credit quality of the fund must be at least A- or equivalent at time of purchase;
    - vi. The net expense ratio of the fund, as defined by the fund's most recent prospectus, cannot be greater than 0.5% annually (50 basis points), and cannot be greater than the fund's category average as defined by a nationally recognized provider of mutual fund data such as Morningstar or Lipper; and
    - vii. Shares of the fund must be purchased and sold at the net asset value of the fund. Purchase and sales loads are not allowed.

When approving, acquiring, investing, reinvesting, exchanging, retaining, selling and managing investments in corporate bonds as described above, the treasurers of Local Government Entities, their designees or any other fiduciaries appointed by the treasurers shall exercise the judgment and care of a prudent investor as specified by the Prudent Investor Rule and, effective July 1, 2017, as provided in W.S. 9-4-831(m)(i).

## **SECTION 22. GLOSSARY OF TERMS**

"Alternative investments" are investments in nontraditional asset classes or in traditional asset classes which are utilized in a nontraditional strategy.

"Capital gain" is the difference between an asset's adjusted purchase price and selling price when the difference is positive. It is a "Capital loss" when the difference is negative.

"Commingled investment" is an instrument where there is a pooling of securities owned by multiple clients for diversification and cost benefits. With commingled investments, investment managers cannot tailor the portfolio to suit client-specific guidelines.

"Derivative" is a contract or security whose value is based on the performance of an underlying financial asset, index, or other investment. The following are common types of derivatives used in the execution of fixed income strategies:

- Forward An agreement which obligates one party to buy and another party to sell
  a specific security or currency at a specific future date, at a price agreed upon at the
  time of the initial transaction. Forward contracts are privately negotiated and are not
  standardized or transferable. Mortgage TBAs ("To Be Announced") and Forward
  Currency trades are examples of forward transactions.
- Future An agreement to buy or sell a specific amount of a specific security or currency at a specified price and on a specified future date. Futures contracts contain standardized terms, trade on a formal exchange, are regulated by overseeing agencies, and are guaranteed by clearinghouses.
- Option An agreement which conveys the right, but not the obligation, to buy (call option) or sell (put option) a specific security at a stipulated price and within a stated period of time. If the option is not exercised during that time, the money paid for the option is forfeited.
- Swap An agreement between two parties to exchange one set of future cash flows
  for another based on a specified principal amount. Swaps are utilized as an efficient
  means of obtaining a desired exposure, which commonly include the exchange of
  interest payments, currencies, credit exposure, or specific bond characteristics such
  as yield, quality, or maturity. Swaps trade over the counter and can be customized in
  any number of ways.

"**Dividend**" is a distribution of earnings to shareholders, prorated by class of security and paid in the form of money, stock, scrip, or, rarely, company products or property. The amount is decided by the board of directors.

"Duration" is expressed in years. It is a measure of a bond's price change with change in yield, and is calculated by averaging the time to each interest and principal payment, weighted by each payment's present value.

"Earnings" represents money earned from activities such as investing.

"Exchange Traded Fund ("ETF")" is a marketable security that tracks an index, commodity, bonds, or a basket of assets. ETFs trade on a stock exchange and experience price changes throughout the trading day as they are bought and sold.

"Income" is comprised of interest and dividend payments.

"Interest" represents the cost of using money, expressed as a rate per period of time.

"Investment Advisers Act of 1940" is an Act that regulates investment advisers. With certain exceptions, this Act requires that firms or sole practitioners compensated for advising others about securities investments must register with the SEC and conform to regulations designed to protect investors.

- "Investment Company Act of 1940" is an Act that regulates the organization of companies, including mutual funds, that engage primarily in investing, reinvesting, and trading in securities, and whose own securities are offered to the investor. The Act requires these companies to disclose their financial condition and investment policies to investors when stock is initially sold and, subsequently, on a regular basis.
- "Margin transaction" is a technique involving buying or selling short securities using money borrowed from a broker. Margin is the collateral that the holder of the position is required to deposit to cover the broker against a potential loss.
- "Public Purpose Investment" or "PPI" is an investment either mandated or permitted by the Legislature for the benefit of the State of Wyoming.
- "Returns" represent the profit on a securities or capital investment.
- "Risk" shall be the measurable possibility of losing or not gaining value.
- "Securities Act of 1933" is the Federal law which requires registration of securities and disclosure of financial information for potential investors.
- "Short sale" is a transaction where the seller sells a security not owned on the expectation that the market price will fall and the seller will be able to buy the security at a price lower than that at which it was sold.
- "Total return" shall be calculated to include all dividend and income as well as realized and unrealized capital appreciation or depreciation.

### **SECTION 23. INDEX DEFINTIONS**

**Bloomberg Barclays Intermediate U.S. Agg Bond**: The **Bloomberg Barclays Intermediate U.S. Aggregate Bond Index** covers the U.S. dollar-denominated, investment-grade, fixed-rate, taxable bond market of SEC-registered securities: U.S. Treasury and agency bonds, domestic corporate debt, and mortgage-backed securities, with maturities from 1 up to (but not including) 10 years for all sectors except for securitized (MBS, ABS, CMBS), which does not have a maximum weighted average maturity (MBS) or remaining average life (ABS, CMBS) constraint.

Bloomberg Barclays U.S. Agg Bond: The Bloomberg Barclays U.S. Aggregate Bond Index covers the U.S. dollar-denominated, investment-grade, fixed-rate, taxable bond market of SEC-registered securities: U.S. Treasury and agency bonds, domestic corporate debt, and mortgage-backed securities.

Bloomberg Barclays U.S. Corporate High Yield: The Bloomberg Barclays U.S. Corporate High Yield Index consists of U.S. dollar-denominated, below investment-grade rated corporate debt publically issued in the U.S. domestic market.

**Bloomberg Barclays U.S. Credit**: The **Bloomberg Barclays U.S. Credit Index** covers publicly issued U.S. corporate and specified foreign debentures and secured notes that meet the specified maturity, liquidity, and quality requirements.

Bloomberg Barclays U.S. Government/Credit: 1-3 Year Bond: The Bloomberg Barclays U.S. Government/Credit: 1-3 Year Bond Index covers all medium and larger issues of U.S. government, investment-grade corporate, and investment-grade international dollar-

denominated bonds that have maturities of between one and three years and are publicly issued.

Bloomberg Barclays U.S. Government/Credit: Long Term Bond: The Bloomberg Barclays U.S. Government/Credit: Long Term Bond Index covers the non-securitized component of the US Aggregate Index, with maturities of 10 years or more. It includes investment grade, US dollar-denominated, fixed-rate Treasuries, government-related and corporate securities.

Bloomberg Barclays U.S. Intermediate Gov't Bond: The Bloomberg Barclays U.S. Intermediate Government Bond Index covers public U.S. government obligations with remaining maturities from one up to (but not including) ten years.

**Bloomberg Barclays U.S. TIPS**: The **Bloomberg Barclays U.S. Treasury: U.S. TIPS Index** is an unmanaged index that consists of inflation-protected securities issued by the U.S. Treasury.

**BofA ML 3 Mo U.S. T-Bill**: The **BofA Merrill Lynch 3-Month U.S. T-Bill Index** consists of newly issued 90-day Treasury bills.

**BofA ML All Convertibles**: The **BofA Merrill Lynch All Convertibles Index (All Qualities)** is a market capitalization-weighted index of domestic corporate convertible securities that are convertible to common stock.

**Consumer Price Index**: The **Consumer Price Index** ("CPI") is a widely used measure of inflation and measures changes in the prices paid by urban consumers for a representative basket of goods and services in the U.S.

**HFRI FoF Composite Index**: The **HFRI FoF (Fund of Funds) Composite Index** is an equal-weighted index created by Hedge Fund Research that includes both domestic and offshore funds of hedge funds.

JP Morgan Custom Blended Index: The JP Morgan Blended Index consists of an equal-weighted allocation to the BofA ML 1-3 Year U.S. Treasury Index, BofA ML 1-3 Year Agencies Index, and BofA ML 0-3 Year Weighted Average Life Mortgage Index.

JP Morgan GBI-EM Global Diversified Un-hedged: The JP Morgan GBI-EM Global Diversified Un-hedged Index is a global emerging markets index that consists of regularly traded, liquid fixed-rate, domestic currency government bonds.

MSCI ACW: The MSCI ACW Index is designed to measure equity market performance in global developed and emerging markets. The 23 underlying developed countries are: Australia, Austria, Belgium, Canada, Denmark, Finland, France, Germany, Hong Kong, Ireland, Israel, Italy, Japan, Netherlands, New Zealand, Norway, Portugal, Singapore, Spain, Sweden, Switzerland, the United Kingdom, and the United States. The 23 emerging market countries are: Brazil, Chile, China, Columbia, Czech Republic, Egypt, Greece, Hungary, India, Indonesia, Korea, Malaysia, Mexico, Peru, Philippines, Poland, Qatar, Russia, South Africa, Taiwan, Thailand, Turkey, and United Arab Emirates.

MSCI ACW Ex U.S.: The MSCI ACW (All Country World Index) Ex U.S. Index is designed to measure equity market performance in global developed and emerging markets, excluding the US. The 22 underlying developed countries are: Australia, Austria, Belgium, Canada, Denmark, Finland, France, Germany, Hong Kong, Ireland, Israel, Italy, Japan, Netherlands, New Zealand, Norway, Portugal, Singapore, Spain, Sweden, Switzerland, and the United Kingdom. The 23 emerging market countries are: Brazil, Chile, China, Colombia, Czech Republic, Egypt, Greece,

Hungary, India, Indonesia, Korea, Malaysia, Mexico, Peru, Philippines, Poland, Qatar, Russia, South Africa, Taiwan, Thailand, Turkey, and United Arab Emirates.

**NCREIF ODCE**: The NCREIF ODCE (Open End Diversified Core) Index is an index of investment returns reporting on both a historical and current basis the results of 16 open-end commingled funds pursuing a core investment strategy, some of which have performance histories dating back to the 1970s. The NCREIF ODCE Index is capitalization-weighted and performance is time-weighted.

**NCREIF Property:** The **NCREIF Property Index** prepared by the National Council of Real Estate Investment Fiduciaries is a quarterly time series composite return measure for over 6,000 individual commercial real estate properties acquired in the private market for investment purposes. Total performance represents returns from appreciation and income, and includes multi-family, office, retail, and industrial properties.

**Russell 2000**: The **Russell 2000 Index** measures the performance of the small-cap segment of the U.S. equity market. It includes approximately 2000 of the smallest securities by market cap from the Russell 3000 Index.

**Russell 3000**: The **Russell 3000 Index** is a market-capitalization weighted index of 3,000 widely held equity securities designed to measure performance of the entire U.S. stock market.

**S&P 500**: The **S&P 500 Index (Cap Wtd)** is a commonly recognized, market-capitalization weighted index of 500 widely held equity securities designed to measure broad U.S. equity performance.

**S&P MLP:** The **S&P MLP Index** is a float-adjusted, cap-weighted index of energy MLPs and publicly traded limited liability companies, which have a similar legal structure to MLPs and share the same tax benefits. Constituents must have a minimum float-adjusted market cap of USD 300 million.

**S&P U.S. Preferred Stock:** The **S&P U.S. Preferred Stock Index** covers the US market of capital stock that pays dividends at a specified rate and has a preference over common stock in the payment of dividends and the liquidation of assets.

**S&P/LSTA Leveraged Loan**: The **S&P/LSTA Leveraged Loan Index** reflects the market-weighted performance of institutional leveraged loans in the U.S. loan market.

## **APPENDICES. SUB-POLICES ON FUNDS**

## **APPENDIX A. Permanent Mineral Trust Fund**

- 1. Fund Description. This sub-policy applies to the Permanent Mineral Trust Fund (the "PMTF") administered by the State Treasurer. The corpus of the PMTF must be held inviolate and cannot be spent but only invested for income and capital gains. The fund dispenses income and capital gains.
- 2. Philosophy and Investment Strategy. The main objectives of the PMTF are to produce maximized long-term investment income and capital gains while providing an appropriate level of safety and liquidity. The primary investment goals are capital appreciation, total return, and protection against inflation. Capital preservation and liquidity are important secondary goals. The asset allocation for the PMTF reflects these goals.
- 3. History and Purpose. The PMTF was established by a Constitutional amendment passed in 1974 and amended in 1996. It is funded by a constitutionally guaranteed 1.5% severance tax on minerals produced in Wyoming. It was intended to set aside a portion of the revenue derived from the production of the State's minerals to benefit future generations. All income from investments is deposited in the general fund on an annual basis. The practice of the State Treasurer's Office has been to include capital gains in addition to interest and dividends in income. A PMTF reserve account was created in 2002 in order to provide for a more predictable return outlined in a specified spending policy.
- 4. Other Considerations. The Legislature has prescribed conditions and terms under which monies in the fund can be loaned to political subdivisions of the State and has allocated, at times, portions of the PMTF to fund PPIs. Therefore, only the remaining portion is available for discretionary investments by the State Treasurer's Office. The PMTF must be managed to allow for an extensive range of investment maturities that provide for funds availability for PPIs as they come into existence as mandated by the Legislature. The PMTF is to be invested for the long-term to produce a higher return.
- 5. Liquidity Requirements. Liquidity shall be maintained to facilitate trading, to move money between asset classes, and to meet cash needs as determined by the State Treasurer's Office and as required by the State's spending policy for the PMTF. Liquidity must be maintained to move income and capital gains generated during the year out of the PMTF.
- **6. Diversification.** The State Treasurer shall diversify the securities held in the PMTF to avoid a concentration of any single security type.
- 7. **Risk.** The PMTF should have a diversified asset allocation to limit the degree of uncertainty in the pursuit of return; however, the asset allocation for the PMTF can reflect a more long-term oriented approach and a risk profile commensurate with its long-term orientation. Total portfolio risk should be managed with a goal of avoiding annual losses greater than 22% with a 99% confidence level utilizing appropriate statistical modeling.
- **8. Return Expectations.** The long-term return expectations for the PMTF shall be 300 basis points above inflation, as measured by the Consumer Price Index (the "CPI").

- 9. Spending Policy. The spending policy for the PMTF set by the Legislature is 5% of the trailing 5-year average market value of the PMTF, calculated on the first day of the fiscal year. (Commencing fiscal year 2021, the Legislature reduced the spending policy to 4.75% of the trailing 5-year average market value of the PMTF and commencing fiscal year 2022 and thereafter, the Legislature reduced the spending policy to 4.5% of the trailing 5-year average market value of the PMTF.) Amounts spent must be sourced from investment income (interest and dividends) and realized capital gains. Earnings in excess of the spending policy are appropriated from the general fund to the PMTF reserve account. Through June 30, 2017, when the PMTF reserve account reaches a balance that exceeds 90% of the current fiscal year's spending policy, the excess funds shall be transferred from the PMTF reserve account to the PMTF corpus. Commencing July 1, 2017, the balance must exceed 150% before transferring any excess funds to the PMTF corpus. It is through this mechanism that the PMTF is partially insulated against inflation.
- **10. Target Asset Allocation and Benchmarks.** The asset allocation is restricted by State statutes to an equities cap. The target asset allocation for the PMTF is as follows:

	Min	Long- Term Target	Max
Broad US Equity	5.00	10.00	15.00
Small Cap US Equity	1.50	3.00	4.50
Broad International Equity	6.50	13.00	19.50
MLPs	2.25	4.50	6.75
Private Equity	4.00	8.00	12.00
Core Real Estate	3.00	6.00	9.00
Non-Core Real Estate	2.00	4.00	6.00
Diversified Hedge Funds	3.75	7.50	11.25
Core Fixed Income	14.50	29.00	43.50
Bank Loans	2.50	5.00	7.50
Emerging Markets Debt (Local)	2.50	5.00	7.50
TIPS	2.50	5.00	7.50
Cash Equivalents	0.00	0.00	5.00

The asset allocation is implemented and applies to the remainder of the PMTF after accounting for PPIs.

The targets established above represent the long-term asset allocation objectives for the fund. However, the State Treasurer's Office shall have the right to make periodic adjustments to the above-listed allocations as they see fit, commensurate with the economic environment, ongoing cash flow activity, and the liquidity needs of the PMTF. It is also understood that the strategic allocation to alternative investments may differ from the outlined targets for limited periods of time, due to the illiquid nature of these asset classes. Further, during the initial implementation of alternative investments, the allocation shall fall below the target until the program can be fully established.

Opportunistic investments do not have a specified target allocation, as the availability of opportunities is episodic in nature, and the best opportunities tend to appear during periods of market stress. Although not specifically delineated in the target asset allocation, opportunistic investments are allowable in the PMTF up to a maximum of 5% measured at the time of commitment.

## **APPENDIX B. Common School Permanent Land Fund**

- 1. Fund Description. This sub-policy applies to the Common School Permanent Land Fund (the "CSPLF") administered by the State Treasurer. The corpus of the CSPLF is funded from mineral royalties, leases, fees, permits, and other revenue generated from state lands and must be held inviolate. The corpus of the CSPLF cannot be spent but only invested for income and capital gains. The CSPLF dispenses income and capital gains.
- 2. Philosophy and Investment Strategy. The main objectives of the CSPLF are to produce maximized long-term investment income and capital gains while providing an appropriate level of safety and liquidity. The primary investment goals are income generation, capital appreciation, total return and protection against inflation. Capital preservation and liquidity are important secondary goals. The asset allocation for the CSPLF reflects these goals.
- 3. History and Purpose. The CSPLF was established at Statehood and was memorialized in the Act of Admission. It was intended to "be used as a permanent fund, the interest of which only shall be expended for the support of the common schools." Act of July 10, 1890, ch. 664, 26 Stat. 222 (1890). Its income is deposited as prescribed by statute. A CSPLF reserve account was created in 2002 in order to provide for a more predictable return outlined in a specified spending policy.
- 4. Other Considerations. The Legislature may prescribe conditions and terms under which monies from the CSPLF can be loaned to political subdivisions of the State and has allocated, at times, portions of the CSPLF for specific purposes. Therefore, only the remaining portions are available for discretionary investments by the State Treasurer's Office. The CSPLF must be managed to allow for an extensive range of investment maturities. The CSPLF is to be invested for the long-term to produce a higher return.
- 5. Liquidity Requirements. Liquidity shall be maintained to facilitate trading, to move money between asset classes, and to meet cash needs as determined by the State Treasurer's Office and as required by the State's spending policy for the CSPLF. Liquidity must be maintained to move income and capital gains generated during the year out of the CSPLF. Additional liquidity may be needed to meet certain conditions and borrowing authorities prescribed by the Legislature.
- **6. Diversification.** The State Treasurer shall diversify the securities held in the CSPLF to avoid a concentration of any single security type.
- 7. Risk. The CSPLF should have a diversified asset allocation to limit the degree of uncertainty in the pursuit of return; however, the asset allocation for the CSPLF can reflect a more long-term oriented approach and a risk profile commensurate with its long-term orientation. Total portfolio risk should be managed with a goal of avoiding annual losses greater than 22% with a 99% confidence level utilizing appropriate statistical modeling.
- **8. Return Expectations.** The long-term return expectations for the CSPLF shall be 300 basis points above inflation, as measured by the CPI.
- **9. Spending Policy.** The spending policy for the CSPLF set by the Legislature is 5% of the trailing 5-year average market value of the CSPLF, calculated on the first day of the fiscal year. (Commencing fiscal year 2021, the Legislature reduced the spending policy to

4.75% of the trailing 5-year average market value of the CSPLF and commencing fiscal year 2022 and thereafter, the Legislature reduced the spending policy to 4.5% of the trailing 5-year average market value of the CSPLF.) Amounts spent must be sourced from investment income (interest and dividends) and realized capital gains. Earnings in excess of the spending policy are appropriated from the general fund to the CSPLF reserve account. Through June 30, 2017, when the CSPLF reserve account reaches a balance that exceeds percent 90% of the current fiscal year's spending policy, the excess funds are transferred from the CSPLF reserve account to the CSPLF corpus. Commencing July 1, 2017, the balance must exceed 150% before transferring any excess funds to the CSPLF corpus. It is through this mechanism that the CSPLF is partially insulated against inflation.

**10. Target Asset Allocation and Benchmarks.** The asset allocation is restricted by State statutes to an equities cap. The target asset allocation for the CSPLF is as follows:

	Min	Long- Term Target	Max
Broad US Equity	4.00	8.00	12.00
Small Cap US Equity	1.00	2.00	3.00
Broad International Equity	4.50	9.00	13.50
Preferred Stock	1.00	2.00	3.00
MLPs	3.00	6.00	9.00
Core Real Estate	7.50	15.00	22.50
Non-Core Real Estate	1.00	2.00	3.00
Core Fixed Income	18.50	37.00	55.50
Bank Loans	6.00	12.00	18.00
Emerging Markets Debt (Local)	3.50	7.00	10.50
Cash Equivalents	0.00	0.00	5.00

The asset allocation is implemented and applies to the remainder of the CSPLF after accounting for PPIs.

The targets established above represent the long-term asset allocation objectives for the CSPLF. However, the State Treasurer's Office shall have the right to make periodic adjustments to the above-listed allocations as they see fit, commensurate with the economic environment, ongoing cash flow activity, and the liquidity needs of the CSPLF. It is also understood that the strategic allocation to alternative investments may differ from the outlined targets for limited periods of time, due to the illiquid nature of these asset classes. Further, during the initial implementation of alternative investments, the allocation shall fall below the target until the program can be fully established.

Opportunistic investments do not have a specified target allocation, as the availability of opportunities is episodic in nature, and the best opportunities tend to appear during periods of market stress. Although not specifically delineated in the target asset allocation, opportunistic investments are allowable in the CSPLF up to a maximum of 5% measured at the time of commitment.

## **APPENDIX C. University Permanent Land Fund**

- 1. Fund Description. This sub-policy applies to the University Permanent Land Fund (the "UPLF") administered by the State Treasurer. The corpus of the UPLF is funded from mineral royalties, leases, fees, permits, and other revenue generated from state lands and must be held inviolate. The corpus of the UPLF cannot be spent but only invested for income and capital gains. This UPLF dispenses income and capital gains.
- 2. Philosophy and Investment Strategy. The main objectives of the UPLF are to produce maximized long-term investment income and capital gains while providing an appropriate level of safety and liquidity. The primary investment goals are capital appreciation, total return, and protection against inflation. Capital preservation and liquidity are important secondary goals. The asset allocation for the UPLF reflects these goals.
- 3. **History and Purpose.** The UPLF was established at Statehood and was intended to provide income for the University of Wyoming in perpetuity. Its income is deposited as prescribed by the Act of Admission and statute. The Legislature has included capital gains in addition to interest and dividends in its definition of income.
- **4. Other Considerations.** The UPLF is to be invested for the long-term to produce a higher return.
- 5. Liquidity Requirements. Liquidity shall be maintained to facilitate trading, to move money between asset classes, and to meet cash needs as determined by the State Treasurer's Office. Liquidity must be maintained to move income and capital gains generated during the year out of the UPLF. Additional liquidity may be needed to meet certain conditions.
- **6. Diversification.** The State Treasurer shall diversify the securities held in the UPLF to avoid a concentration of any single security type.
- 7. **Risk.** The UPLF should have a diversified asset allocation to limit the degree of uncertainty in the pursuit of return; however, the asset allocation for the UPLF can reflect a more long-term oriented approach and a risk profile commensurate with income generation balanced against a longer-term orientation. Total portfolio risk should be managed with a goal of avoiding annual losses greater than 22% with a 99% confidence level utilizing appropriate statistical modeling.
- **8. Return Expectations.** The long-term return expectations for the UPLF shall be 300 basis points above inflation, as measured by the CPI.
- **9. Target Asset Allocation and Benchmarks.** The asset allocation is restricted by State statutes to an equities cap. The target asset allocation for the UPLF is as follows:

	Min	Long- Term Target	Max
Broad US Equity	5.00	10.00	15.00
Small Cap US Equity	1.50	3.00	4.50
Broad International Equity	6.50	13.00	19.50
MLPs	2.25	4.50	6.75
Private Equity	4.00	8.00	12.00
Core Real Estate	3.00	6.00	9.00
Non-Core Real Estate	2.00	4.00	6.00
Diversified Hedge Funds	3.75	7.50	11.25
Core Fixed Income	14.50	29.00	43.50
Bank Loans	2.50	5.00	7.50
Emerging Markets Debt (Local)	2.50	5.00	7.50
TIPS	2.50	5.00	7.50
Cash Equivalents	0.00	0.00	5.00

The asset allocation is implemented and applies to the remainder of the UPLF after accounting for PPIs.

The targets established above represent the long-term asset allocation objectives for the UPLF. However, the State Treasurer's Office shall have the right to make periodic adjustments to the above-listed allocations as they see fit, commensurate with the economic environment, ongoing cash flow activity, and the liquidity needs of the UPLF. It is also understood that the strategic allocation to alternative assets may differ from the outlined targets for limited periods of time, due to the illiquid nature of these asset classes. Further, during the initial implementation of alternative investments, the allocation shall fall below the target until the program can be fully established.

Opportunistic investments do not have a specified target allocation, as the availability of opportunities is episodic in nature, and the best opportunities tend to appear during periods of market stress. Although not specifically delineated in the target asset allocation, opportunistic investments are allowable in the UPLF up to a maximum of 5% measured at the time of commitment.

10. University of Wyoming Portfolio Management Program. To provide University of Wyoming students an opportunity to gain actual portfolio management experience under appropriate supervision of personnel of the University of Wyoming, College of Business, the University of Wyoming's Portfolio Management Program shall manage an internal equity portfolio in the amount of \$1,000,000 exclusively from the UPLF (calculated on a cost basis) as a separate operating agency of the State of Wyoming. These funds shall be subject to all the requirements and conditions provided in Section 11.2(a) of this investment policy relating to public equity portfolios, as well as any restrictions stated in the Memorandum of Understanding with the University of Wyoming for the investment of these funds.

## **APPENDIX D. Permanent Land Funds Pool**

- 1. Fund Description. This sub-policy applies to the several Permanent Land Funds which are not identified elsewhere in this investment policy (the "PLFs") and which amalgamated together are designated as the Permanent Land Fund Pool (the "PLFP") administered by the State Treasurer. The corpuses of the PLFs are funded from mineral royalties, leases, fees, permits, and other revenue generated from state lands and must be held inviolate and in one instance, the Agricultural School Permanent Fund must remain "undiminished". The corpuses of the PLFs are not to be spent but only invested for income and capital gains. The PLFP dispenses income and capital gains.
- 2. Philosophy and Investment Strategy. The main objectives of the PLFP are to produce maximized long-term investment income and capital gains while providing an appropriate level of safety and liquidity. The primary investment goals are capital appreciation, total return, and protection against inflation. Capital preservation and liquidity are important secondary goals. The asset allocation for the PLFP reflects these goals.
- **3. History and Purpose.** The PLFs were established at Statehood and were intended to provide for a variety of purposes in perpetuity. Their income is deposited as prescribed by the Wyoming Act of Admission and statute. The Legislature has included capital gains in addition to interest and dividends in its definition of income.
- 4. Other Considerations. The Legislature may prescribe conditions and terms under which monies in constituents of the PLFP can be loaned to political subdivisions of the State and has allocated, at times, portions of the PLFP for specific purposes. Therefore, only the remaining portions are available for discretionary investments by the State Treasurer's Office. The PLFP must be managed to allow for an extensive range of investment maturities. The PLFP is to be invested for the long-term to produce a higher return. The Agricultural School Permanent Fund must, by charter, remain "undiminished" in addition to being inviolate.
- 5. Liquidity Requirements. Liquidity shall be maintained to facilitate trading, to move money between asset classes, and to meet cash needs as determined by the State Treasurer's Office. Liquidity must be maintained to move income and capital gains generated during the year out of the PLFP. Additional liquidity may be needed to meet certain conditions and borrowing authorities prescribed by the Legislature.
- **6. Diversification.** The State Treasurer shall diversify the securities held in the PLFP to avoid a concentration of any single security type.
- **7. Risk.** The pool should have a diversified asset allocation to limit the degree of uncertainty in the pursuit of return; however, the asset allocation for the PLFP can reflect a more long-term oriented approach and a risk profile commensurate with its long-term orientation. Total portfolio risk should be managed with a goal of avoiding annual losses greater than 22% with a 99% confidence level utilizing appropriate statistical modeling.
- **8. Return Expectations.** The long-term return expectations for the PLFP shall be 300 basis points above inflation, as measured by the CPI.
- **9. Target Asset Allocation and Benchmarks.** The asset allocation is restricted by State statutes to an equities cap. The target asset allocation for the PLFP is as follows:

	Min	Long- Term Target	Max
Broad US Equity	5.00	10.00	15.00
Small Cap US Equity	1.50	3.00	4.50
Broad International Equity	6.50	13.00	19.50
MLPs	2.25	4.50	6.75
Private Equity	4.00	8.00	12.00
Core Real Estate	3.00	6.00	9.00
Non-Core Real Estate	2.00	4.00	6.00
Diversified Hedge Funds	3.75	7.50	11.25
Core Fixed Income	14.50	29.00	43.50
Bank Loans	2.50	5.00	7.50
Emerging Markets Debt (Local)	2.50	5.00	7.50
TIPS	2.50	5.00	7.50
Cash Equivalents	0.00	0.00	5.00

The asset allocation is implemented and applies to the remainder of the PLFP after accounting for PPIs.

The targets established above represent the long-term asset allocation objectives for the PLFP. However, the State Treasurer's Office shall have the right to make periodic adjustments to the above-listed allocations as they see fit, commensurate with the economic environment, ongoing cash flow activity, and the liquidity needs of the PLFs. It is also understood that the strategic allocation to alternative investments may differ from the outlined targets for limited periods of time, due to the illiquid nature of these asset classes. Further, during the initial implementation of alternative investments, the allocation shall fall below the target until the program can be fully established.

Opportunistic investments do not have a specified target allocation, as the availability of opportunities is episodic in nature, and the best opportunities tend to appear during periods of market stress. Although not specifically delineated in the target asset allocation, opportunistic investments are allowable in the PLFP up to a maximum of 5% measured at the time of commitment.

# APPENDIX E. Hathaway Scholarship Fund

- 1. Fund Description. This sub-policy applies to the Hathaway Scholarship Fund (the "Hathaway Fund") administered by the State Treasurer. The corpus of the fund is funded from mineral royalties and must be held inviolate. The corpus of the Hathaway Fund cannot be spent but only invested for income and capital gains. The Hathaway Fund dispenses income and capital gains.
- 2. Philosophy and Investment Strategy. The main objectives of the Hathaway Fund are to produce endowment like long-term investment income while providing an appropriate level of safety and liquidity to meet scholarship expectations over time. The primary investment goals are total return, income generation, and protection against inflation. Capital preservation and liquidity are important secondary goals. The asset allocation for the Hathaway Fund reflects these goals.
- 3. **History and Purpose.** The Hathaway Fund was established by the Legislature in conformance with Article 15, Section 20 of the Wyoming Constitution. It is intended to provide scholarships for qualified students to the University of Wyoming. Its income is deposited as prescribed by statute. The Legislature has included capital gains in addition to interest and dividends in its definition of income.
- **4. Other Considerations.** The Hathaway Fund is subject to varying demands according to the number of qualifying students, statutory eligibility and scholarship amount, and other considerations attended to periodically by the Legislature.
- 5. Liquidity Requirements. Liquidity shall be maintained to facilitate trading, to move money between asset classes, and to meet cash needs as determined by the State Treasurer's Office and as required by the State's spending policy for the Hathaway Fund. Liquidity must be maintained to move income and capital gains generated during the year out of the Hathaway Fund. Additional liquidity may be needed to meet certain conditions of the scholarship.
- **6. Diversification.** The State Treasurer shall diversify the securities held in the Hathaway Fund to avoid a concentration of any single security type.
- 7. Risk. The Hathaway Fund should have a diversified asset allocation to limit the degree of uncertainty in the pursuit of return, however, the asset allocation for the Hathaway Fund should reflect the need for income generation balanced against a more long-term endowment and growth oriented approach. The risk profile should be commensurate with the income generation and longer-term growth orientation. Total portfolio risk should be managed with a goal of avoiding annual losses greater than 22% with a 99% confidence level utilizing appropriate statistical modeling.
- **8. Return Expectations.** The long-term return expectations for the Hathaway Fund shall be 300 basis points above inflation, as measured by the CPI.
- 9. Spending Policy. The spending policy for the Hathaway Fund set by the Legislature is the amount necessary to fully fund scholarships awarded under W.S. 21-16-1301 et seq. Amounts spent must be sourced from investment income (interest and dividends) and realized capital gains. Earnings in excess of the spending policy are appropriated from the Hathaway expenditure account to the Hathaway Fund reserve account. The State Treasurer must transfer monies from the Hathaway Fund reserve account to the corpus of the Hathaway Fund to the extent monies within the Hathaway Fund reserve account are in excess of the greater of twelve million dollars (\$12,000,000.00) or an amount equal

to 4.5% of the previous 5-year average market value of the Hathaway Fund, calculated from the first day of the fiscal year.

10. Target Asset Allocation and Benchmarks. The asset allocation is restricted by State statutes to an equities cap. The target asset allocation for the Hathaway Fund is as follows:

	Min	Long- Term Target	Max
Broad US Equity	5.00	10.00	15.00
Small Cap US Equity	1.50	3.00	4.50
Broad International Equity	6.50	13.00	19.50
MLPs	2.25	4.50	6.75
Private Equity	4.00	8.00	12.00
Core Real Estate	3.00	6.00	9.00
Non-Core Real Estate	2.00	4.00	6.00
Diversified Hedge Funds	3.75	7.50	11.25
Core Fixed Income	14.50	29.00	43.50
Bank Loans	2.50	5.00	7.50
Emerging Markets Debt (Local)	2.50	5.00	7.50
TIPS	2.50	5.00	7.50
Cash Equivalents	0.00	0.00	5.00

The targets established above represent the long-term asset allocation objectives for the Hathaway Fund. However, the State Treasurer's Office shall have the right to make periodic adjustments to the above-listed allocations as they see fit, commensurate with the economic environment, ongoing cash flow activity, and the liquidity needs of the Hathaway Fund. It is also understood that the strategic allocation to alternative investments may differ from the outlined targets for limited periods of time, due to the illiquid nature of these asset classes. Further, during the initial implementation of alternative investments, the allocation shall fall below the target until the program can be fully established.

Opportunistic investments do not have a specified target allocation, as the availability of opportunities is episodic in nature, and the best opportunities tend to appear during periods of market stress. Although not specifically delineated in the target asset allocation, opportunistic investments are allowable in the Hathaway Fund up to a maximum of 5% measured at the time of commitment.

## APPENDIX F. Excellence in Higher Education Endowment Fund

- 1. Fund Description. This sub-policy applies to the Excellence in Higher Education Endowment Fund (the "Higher Ed Fund") administered by the State Treasurer. The corpus of the Higher Ed Fund is funded from mineral royalties and must be held inviolate. The corpus of this Higher Ed Fund cannot be spent but only invested for income and capital gains. The Higher Ed Fund dispenses income and capital gains.
- 2. Philosophy and Investment Strategy. The main objectives of the Higher Ed Fund are to produce endowment like long-term investment income while providing an appropriate level of safety and liquidity. The primary investment goals are income generation, capital appreciation, total return, and protection against inflation. Capital preservation and liquidity are important secondary goals. The asset allocation for the Higher Ed Fund reflects these goals.
- 3. History and Purpose. The Higher Ed Fund was established by the Legislature in conformance with Article 15, Section 20 of the Wyoming Constitution. It is intended to aid in recruiting and retaining faculty at the University of Wyoming and Wyoming's community colleges. Its income is deposited as prescribed by statute. The Legislature has included capital gains in addition to interest and dividends in its definition of income.
- **4. Other Considerations.** The Higher Ed Fund is subject to varying demands according to the number of faculty position, the demands to recruit and retain faculty, supported research and other considerations attended to periodically by the Legislature.
- 5. Liquidity Requirements. Liquidity shall be maintained to facilitate trading, to move money between asset classes, and to meet cash needs as determined by the State Treasurer's Office and as required by the State's spending policy for the Higher Ed Fund. Liquidity must be maintained to move income and capital gains generated during the year out of the Higher Ed Fund.
- **6. Diversification.** The State Treasurer shall diversify the securities held in the Higher Ed Fund to avoid a concentration of any single security type.
- 7. Risk. The Higher Ed Fund should have a diversified asset allocation to limit the degree of uncertainty in the pursuit of return, however, the asset allocation for the Higher Ed Fund should reflect the need for income generation balanced against a more long-term endowment and growth oriented approach. The risk profile should be commensurate with the income generation and longer-term growth orientation. Total portfolio risk should be managed with a goal of avoiding annual losses greater than 22% with a 99% confidence level utilizing appropriate statistical modeling.
- **8. Return Expectations.** The long-term return expectations for the Higher Ed Fund shall be 300 basis points above inflation, as measured by the CPI.
- 9. Spending Policy. The spending policy for the Higher Ed Fund set by the Legislature is 5% of the trailing 5-year average market value of the Higher Ed Fund, calculated on the first day of the fiscal year. (Commencing fiscal year 2019 and thereafter, the Legislature reduced the spending policy to 4.75% of the trailing 5-year average market value of the Higher Ed Fund.) Amounts spent must be sourced from investment income (interest and dividends) and realized capital gains. Earnings in excess of the spending policy are appropriated from the general fund to the Higher Ed Fund reserve account. Through June 30, 2017, when the Higher Ed Fund reserve account reaches a balance that exceeds 75% of the current fiscal year's spending policy, the excess funds shall be transferred

from the Higher Ed Fund reserve account to the corpus of the Higher Ed Fund. Commencing July 1, 2017, the balance must exceed 150% before transferring any excess funds to the Higher Ed Fund corpus.

**10. Target Asset Allocation and Benchmarks.** The asset allocation is restricted by State statutes to an equities cap. The target asset allocation for the Higher Ed Fund is as follows:

	Min	Long- Term Target	Max
Broad US Equity	4.00	8.00	12.00
Small Cap US Equity	1.00	2.00	3.00
Broad International Equity	4.50	9.00	13.50
Preferred Stock	1.00	2.00	3.00
MLPs	3.00	6.00	9.00
Core Real Estate	7.50	15.00	22.50
Non-Core Real Estate	1.00	2.00	3.00
Core Fixed Income	18.50	37.00	55.50
Bank Loans	6.00	12.00	18.00
Emerging Markets Debt (Local)	3.50	7.00	10.50
Cash Equivalents	0.00	0.00	5.00

The targets established above represent the long-term asset allocation objectives for the Higher Ed Fund. However, the State Treasurer's Office shall have the right to make periodic adjustments to the above-listed allocations as they see fit, commensurate with the economic environment, ongoing cash flow activity, and the liquidity needs of the Higher Ed Fund. It is also understood that the strategic allocation to alternative investments may differ from the outlined targets for limited periods of time, due to the illiquid nature of these asset classes. Further, during the initial implementation of alternative investments, the allocation shall fall below the target until the program can be fully established.

Opportunistic investments do not have a specified target allocation, as the availability of opportunities is episodic in nature, and the best opportunities tend to appear during periods of market stress. Although not specifically delineated in the target asset allocation, opportunistic investments are allowable in the Higher Ed Fund up to a maximum of 5% measured at the time of commitment.

# **APPENDIX G. Workers' Compensation Fund**

- **1. Fund Description.** This sub-policy applies to the Workers' Compensation Fund (the "Workers' Comp Fund") administered by the State Treasurer. The Workers' Comp Fund retains income and capital gains.
- 2. Philosophy and Investment Strategy. This is a specially managed fund of which the corpus is made up of employers' contributions to the Workers' Comp Fund. These funds are to be invested for the long-term to provide for a return that assures the Workers' Comp Fund will be self-funding or nearly self-funding in order to substantially reduce or eliminate the need for employer contributions. The Workers' Comp Fund is managed to match liability projections and for long-term return with cash flow necessary only in the case of a disaster. The primary investment goals are long-term return, safety of capital, yield and capital appreciation. The asset allocation for the Workers' Comp Fund reflects these goals.
- **3. History and Purpose.** The Workers' Comp Fund was established by constitutional amendment in 1914. Its corpus is intended to provide compensation to employees who suffer job related injuries.
- 4. Liquidity Requirements. Liquidity shall be maintained to facilitate trading, to move money between asset classes and to meet cash needs. The exact cash level for the Workers' Comp Fund shall be determined by the staff of the Wyoming Department of Workforce Services and dependent on the liquidity needs of the Workers' Comp Fund, and those cash estimates shall be presented to the State Treasurer's Office on an annual basis.
- **5. Diversification.** The State Treasurer shall diversify the securities held in the Workers' Comp Fund to avoid a concentration of any single security type.
- 6. Risk. The Workers' Comp Fund has a diversified asset allocation to limit the degree of uncertainty in the pursuit of return. In addition to standard measures of risk which are typically focused on asset volatility, the Workers' Comp Fund should also be managed to mitigate surplus volatility (being the degree to which asset values change relative to liability values). Total portfolio risk should be managed with a goal of avoiding annual losses greater than 16% with a 99% confidence level utilizing appropriate statistical modeling.
- **7. Return Expectations.** The long-term return expectations for the Workers' Comp Fund shall be 300 basis points above inflation, as measured by the CPI.
- **8.** Target Allocation and Benchmarks. The asset allocation is restricted by State statutes to a common stock cap. The target asset allocation for the Workers' Comp Fund is as follows:

	Min	Long- Term Target	Max
Broad US Equity	4.50	9.00	13.50
Small Cap US Equity	0.50	1.00	1.50
Broad International Equity	5.00	10.00	15.00
MLPs	1.50	3.00	4.50
Core Real Estate	1.50	3.00	4.50
Non-Core Real Estate	0.50	1.00	1.50
Long Duration Fixed Income	13.50	27.00	40.50
Core Fixed Income	16.50	33.00	49.50
Bank Loans	1.50	3.00	4.50
Emerging Markets Debt (Local)	2.50	5.00	7.50
TIPS	2.50	5.00	7.50
Cash Equivalents	0.00	0.00	5.00

The target established above represents the long-term asset allocation objective for the Workers' Comp Fund. However, the State Treasurer's Office shall have the right to make periodic adjustments to the above-listed allocations as they see fit, commensurate with the economic environment, ongoing cash flow activity, and the liquidity needs of the Workers' Comp Fund. It is also understood that the strategic allocation to alternative investments may differ from the outlined targets for limited periods of time, due to the illiquid nature of these asset classes. Further, during the initial implementation of alternative investments, the allocation shall fall below the target until the program can be fully established.

Opportunistic investments do not have a specified target allocation, as the availability of opportunities is episodic in nature, and the best opportunities tend to appear during periods of market stress. Although not specifically delineated in the target asset allocation, opportunistic investments are allowable in the Workers' Comp Fund up to a maximum of 5% measured at the time of commitment.

## **APPENDIX H. Pool A Investment Account**

- 1. Fund Description. This sub-policy applies to the Pool A Investment Account ("Pool A") administered by the State Treasurer. Pool A dispenses income and capital gains. Pool A is one of two pools holding a diverse array of individual funds ranging from agency budgets to reserve accounts. Pool A may hold equities as prescribed by law.
- 2. Philosophy and Investment Strategy. Pool A consists of a pooling of money from many different agencies which are not specifically invested for that agency. The monies are invested throughout the spectrum of investment maturities and may hold equities as prescribed by law. While Pool A is intended to provide a more diverse array of securities including equities, it is nonetheless noted that because most of the monies invested represent appropriated funds, in addition to maintaining adequate liquidity from Pool A to meet the day-to-day cash flow needs of the State, Pool A should be managed for stability and return on investment. Cash is invested in a cash portfolio and an extended cash portfolio. The asset allocation for Pool A reflects these goals.
- 3. History and Purpose. Pool A was created by the Legislature in 2017 in response to the passage of a Constitutional amendment in 2016 which allowed the Legislature to specify certain non-permanent funds that can hold investments in equities as well as fixed income securities. It is one of two pools that hold a variety of funds ranging from agency budgets to reserve and savings accounts and special purpose trusts. Pool A is intended to be moderately liquid and safely invested but also be invested for return and growth. Its income is deposited as prescribed by statute.
- **4.** Liquidity Requirements. Liquidity shall be maintained to facilitate trading, to move money between asset classes and to meet cash needs as determined by the State Treasurer's Office.
- **5. Risk.** Pool A has a diversified asset allocation to limit the degree of uncertainty in the pursuit of return. Total portfolio risk should be managed with a goal of avoiding annual losses greater than 15% with a 99% confidence level utilizing appropriate statistical modeling.
- **6. Return Expectations.** The long-term return expectations for Pool A shall be 200 basis points above inflation, as measured by the CPI.
- **7. Target Allocation and Benchmarks.** The asset allocation is restricted by State statutes to an equities cap. The target asset allocation for Pool A is as follows

	Min	Long- Term Target	Max
Broad US Equity	3.75	7.50	11.25
Small Cap US Equity	0.50	1.00	1.50
Broad International Equity	3.75	7.50	11.25
Preferred Stock	1.00	2.00	3.00
MLPs	2.50	5.00	7.50
Core Fixed Income	24.50	49.00	73.50
Bank Loans	5.00	10.00	15.00
Emerging Markets Debt (Local)	2.50	5.00	7.50
TIPS	4.00	8.00	12.00
Cash Equivalents	2.50	5.00	7.50

The targets established above represent the long-term asset allocation objectives for Pool A. However, the State Treasurer's Office shall have the right to make periodic adjustments to the above-listed allocations as they see fit, commensurate with the economic environment, ongoing cash flow activity, and the liquidity needs of the funds and accounts in Pool A.

Opportunistic investments do not have a specified target allocation, as the availability of opportunities is episodic in nature, and the best opportunities tend to appear during periods of market stress. Although not specifically delineated in the target asset allocation, opportunistic investments are allowable in Pool A up to a maximum of 5% measured at the time of commitment.

## **APPENDIX I. State Agency Pool**

- 1. Fund Description. This sub-policy applies to the State Agency Pool (the "SAP") administered by the State Treasurer. The SAP dispenses income and capital gains. The SAP is one of two pools holding a diverse array of individual funds ranging from agency budgets to reserve accounts.
- 2. Philosophy and Investment Strategy. The SAP consists of a pooling of money from many different agencies which are not specifically invested for that agency. The monies are invested throughout the spectrum of investment maturities; however, because most of the monies represent appropriated funds in addition to a requirement for liquidity from the SAP to meet the day-to-day cash flow needs of the State, the SAP should be managed for stability assuring that appropriated funds remain to the greatest extent possible intact for their intended purposes. Cash is invested in a cash portfolio and an extended cash portfolio. The asset allocation for the SAP reflects these goals.
- **3. History and Purpose.** The SAP is one of two pools that hold a variety of funds ranging from agency budgets to reserve and savings accounts and special purpose trusts. This pool is intended to be moderately liquid. Its income is deposited as prescribed by statute. The Legislature has included capital gains in addition to interest and dividends in its definition of income.
- **4.** Liquidity Requirements. Liquidity shall be maintained to facilitate trading, to move money between asset classes and to meet cash needs as determined by the State Treasurer's Office.
- **5. Risk.** The SAP has a diversified asset allocation to limit the degree of uncertainty in the pursuit of return. Total portfolio risk should be managed with a goal of avoiding annual losses greater than 10% with a 99% confidence level utilizing appropriate statistical modeling.
- **6. Return Expectations.** The long-term return expectations for the SAP shall be 200 basis points above inflation, as measured by the CPI.
- **7. Target Allocation and Benchmarks.** The target asset allocation for the SAP is as follows:

	Min	Long- Term Target	Max
Convertibles	2.50	5.00	7.50
Core Fixed Income	5.00	10.00	15.00
Int. Govt. Bond Fixed Income	10.00	20.00	30.00
Low Duration Fixed Income	15.00	30.00	45.00
Bank Loans	7.50	15.00	22.50
Emerging Markets Debt (Local)	2.50	5.00	7.50
TIPS	2.50	5.00	7.50
Cash Equivalents	5.00	10.00	15.00

The asset allocation is implemented and applies to the remainder of the SAP after accounting for PPIs.

The targets established above represent the long-term asset allocation objectives for the SAP. However, the State Treasurer's Office shall have the right to make periodic adjustments to the above-listed allocations as they see fit, commensurate with the economic environment, ongoing cash flow activity, and the liquidity needs of the funds and accounts in the SAP.

# APPENDIX J. Wyoming State Treasurer's Asset Reserve ("WYO-STAR")

- **1. Fund Description.** This sub-policy applies to the funds of WYO-STAR, a local government investment pool administered by the State Treasurer's Office.
- 2. Philosophy and Investment Strategy. WYO-STAR administers the short-term cash deposits made with the State by local entities. The actual investments are administered to provide liquid cash reserves, placing the majority portion in a cash portfolio and the rest in an extended cash portfolio according to specified guidelines. The disbursement of interest income and return of principal to the participants is managed in the State Treasurer's Office. WYO-STAR shall pursue a short-term and extended-term, fixed income strategy designed to optimize the yield on cash by investing in eligible securities that satisfy these guidelines.
- **3.** Target Allocation. One hundred percent (100%) of WYO-STAR is comprised of short-term bonds and cash as denoted in Section 6 below entitled "Diversification/Permissible Investments".
- 4. Liquidity Requirements. Liquidity shall be maintained to facilitate trading, to move money between asset classes, and to meet cash needs as determined by the State Treasurer's Office. The percent invested in the extended portion of WYO-STAR shall be directed by the State Treasurer's Office, consistent with Section 5 below entitled "Maturity".
- 5. Maturity. If an instrument is subject to an unconditional put or unconditional demand feature, its final maturity shall be the earlier of the date noted on the face of the instrument as the date on which the principal amount must be paid or the date on which the principal amount of the instrument can be recovered through demand. Sinking fund securities and asset backed issues with periodic principal repayment shall be measured by their anticipated weighted average cash flows for the purpose of calculating their duration.
  - a) Cash Portfolio. The portfolio's weighted average maturity is not to exceed 90 days. All securities must have a maximum maturity of 365 days. The maximum average cash flow weighted duration of the portfolio must not exceed 90 days. The market value of the portfolio must remain within +/- 0.5% of 1% of amortized cost
  - b) Extended Cash Portfolio. Maximum average cash flow weighted duration is not to exceed 3 years. Individual securities must not exceed a cash flow weighted duration of 5 years. The extended portion of WYO-STAR may not exceed 35% of the market value of the portfolio at the time of purchase.
- **6. Diversification/Permissible Investments.** WYO-STAR is permitted to purchase the following securities:
  - a) Asset-Backed Securities, limited to CMOs or pass-throughs; the collateral for which is securities issued by GNMA, FNMA, FHLMC or notes fully guaranteed as to principal and interest by the Small Business Administration. Automobile receivables and credit receivables shall also be considered permissible investments.
  - b) Repurchase Agreements.
  - **c)** Government Securities, including obligations of the U.S. Treasury and obligations of U.S. government agencies, bearing floating or fixed interest rates.
  - d) Currency: U.S. dollar denomination only.

- **7. Risk.** WYO-STAR has a diversified asset allocation to limit the degree of uncertainty in the pursuit of return.
- **8. Fully Invested.** WYO-STAR shall seek to be invested fully at the close of business on each day.
- **9.** Repurchase Agreements (including term repurchase agreements). The permitted collateral for repurchase agreements (including term repurchase agreements) shall be government securities. The minimum collateral required is 102%.
- **10. Benchmarks.** For the cash portfolio, the benchmark shall be the Monitored Repurchase Agreement Rate and for the cash equivalents allocation, the benchmark shall be the BofA ML 3 Mo U.S. T-Bills index. For the extended cash portfolio, the benchmark shall be an equal-weighted blend of the BofA Merrill Lynch 1-3 Year Agency, 1-3 Year Treasury, and 0-3 Year Mortgage Indices.

# APPENDIX K. Wyoming State Treasurer's Asset Reserve II ("WYO-STAR II")

- **1. Fund Description.** This sub-policy applies to the funds of WYO-STAR II, a local government long-term investment pool administered by the State Treasurer's Office.
- 2. Philosophy and Investment Strategy. WYO-STAR II administers cash deposits made with the State by local entities. The actual investments are placed in a corporate bond portfolio according to specified guidelines. The disbursement of interest income and return of principal to the participants is managed in the State Treasurer's Office. WYO-STAR II shall pursue an extended-term, corporate fixed income strategy designed to obtain the highest return possible consistent with the preservation of corpus in eligible securities that satisfy these guidelines.
- **3. Target Allocation.** One hundred percent (100%) of WYO-STAR II is comprised of corporate bonds and cash as denoted in Section 5 below entitled "Diversification/Permissible Investments".
- **4.** Liquidity Requirements. Liquidity shall be maintained to facilitate trading, to move money between asset classes, and to meet cash needs as determined by the State Treasurer's Office.
- **5. Diversification/Permissible Investments.** WYO-STAR II may invest in non-levered investment grade corporate bonds but they must satisfy the following guidelines and requirements:
  - **a)** The account must be diversified by issuer, with no more than 5% of account assets invested with a single issuer.
  - **b)** The effective duration of the account can be no greater than the duration of the Bloomberg Barclays U.S. Aggregate Bond Index by more than 0.5 years.
  - c) Only SEC registered investment grade securities are allowed for purchase.
  - d) Average portfolio credit quality must be at least BBB or equivalent.
  - **e)** Standalone purchases of private placements, including 144A securities, are not permitted as direct purchase is not currently allowed under regulations of the Securities and Exchange Commission.
  - f) Currency: U.S. dollar denomination only.
- **6. Fully Invested.** WYO-STAR II shall seek to be invested fully at the close of business on each day.
- 7. Repurchase Agreements (including term repurchase agreements). The permitted collateral for repurchase agreements (including term repurchase agreements) shall be government securities. The minimum collateral required is 102%.
- **8. Benchmarks.** The benchmark shall be the Bloomberg Barclays U.S. Intermediate Corporate Bond Index.